



Committee of the Whole

2027-28 Budget & Strategic Directions

February 10, 2026





Welcome Message

www.minneapolisparcs.org/budget

- **Committee of the Whole Meetings**
 - February 10, March 24, April 22, May 13
 - Focused on Board visioning and budget development
- **Strategic Directions and Performance Measures**
 - Obtain Commissioner insight and vision
 - Set 2027 – 2030 Strategic Directions
 - Set performance measures for the strategic directions
- **2027-28 Budget Development**
 - Obtain Commissioner input to guide budget development
 - Set base for budget discussions
 - Establish financial direction
 - Provide for strategic and intentional growth
 - Identify revenue and budget priorities
 - Link budget priorities to property taxes, other on-going funding, one-time funding, and service level reductions
 - Provide MPRB maximum property tax levy request direction



Two-Year Budget Process

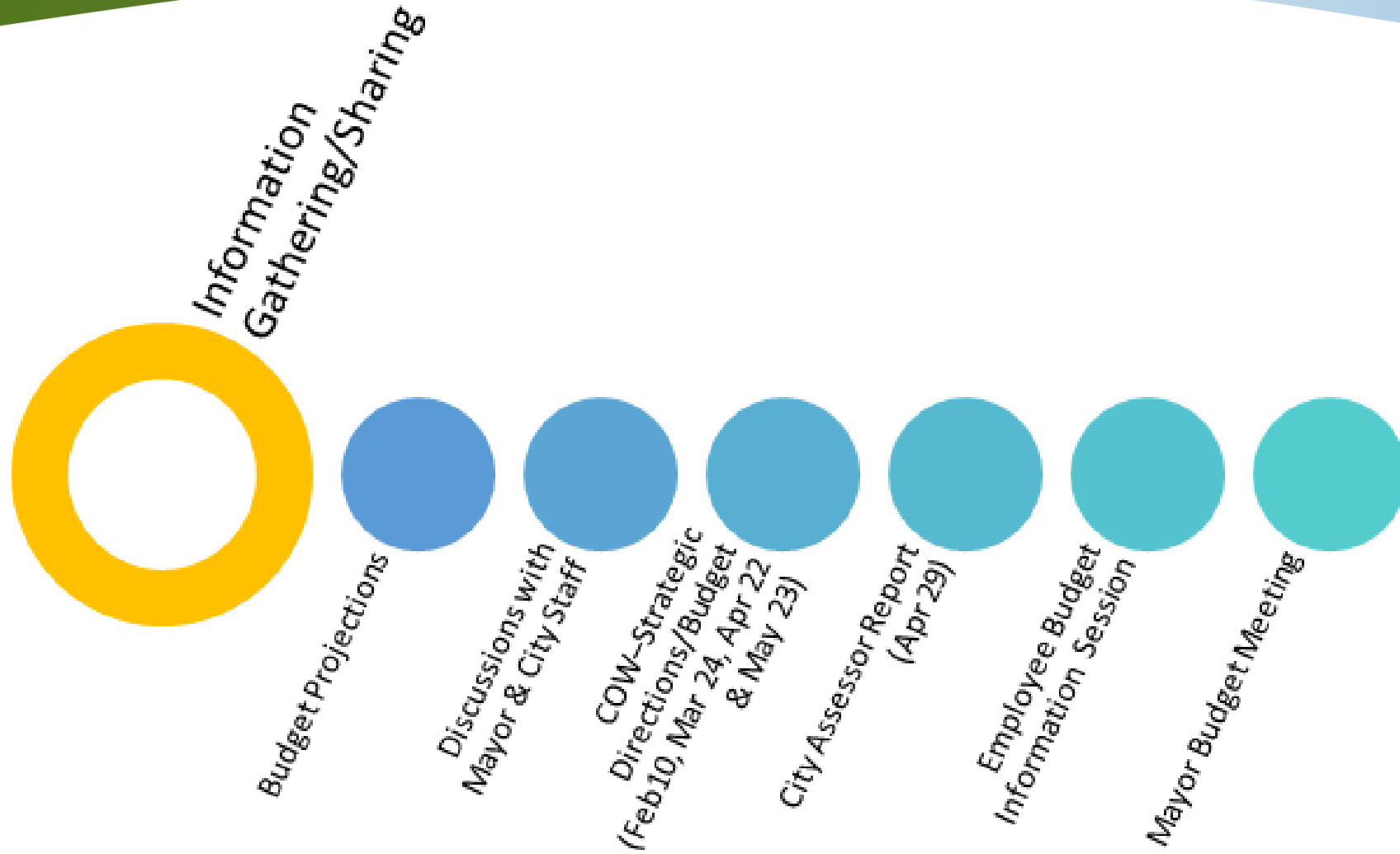
www.minneapolisparcs.org/budget

- **MPRB implemented its first two-year budget process for 2025-2026**
 - Superintendent recommends, and the Board approves, an annual budget each year
 - Year 1 - 2025 budget was appropriated and the 2026 budget plan was adopted by the Board in December 2024
 - Year 2 - 2026 budget plan becomes the basis for the supplemental budget
 - Budget development was focused on reforecasting revenues, assessing performance data, and adjusting for new needs/priorities
 - 2026 supplemental budget adopted by the Board in December 2025
- **Benefits of a two-year budget process**
 - Enhanced long-range planning, increased stability and predictability, improved fiscal control and discipline
 - Focused on implementation, evaluation, and reporting

Budget Process



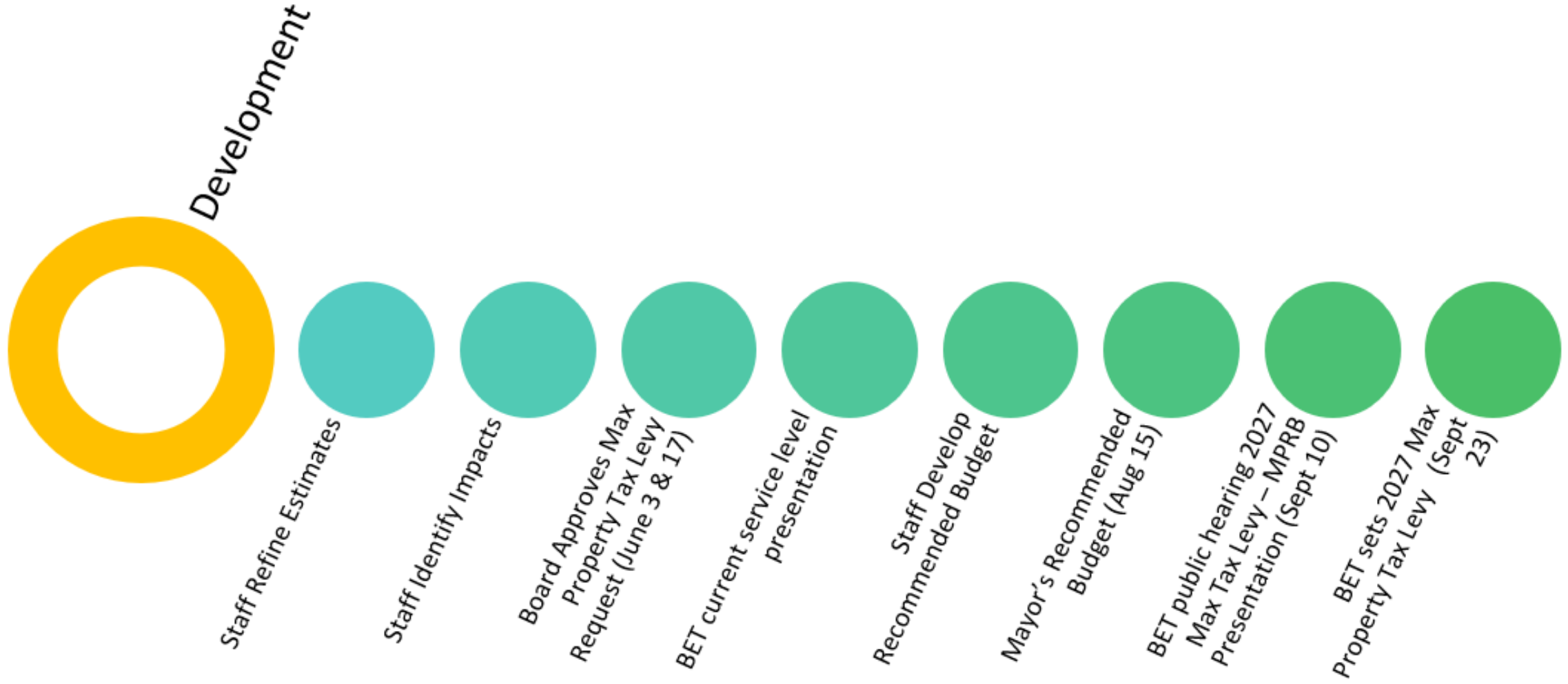
www.minneapolisparcs.org/budget

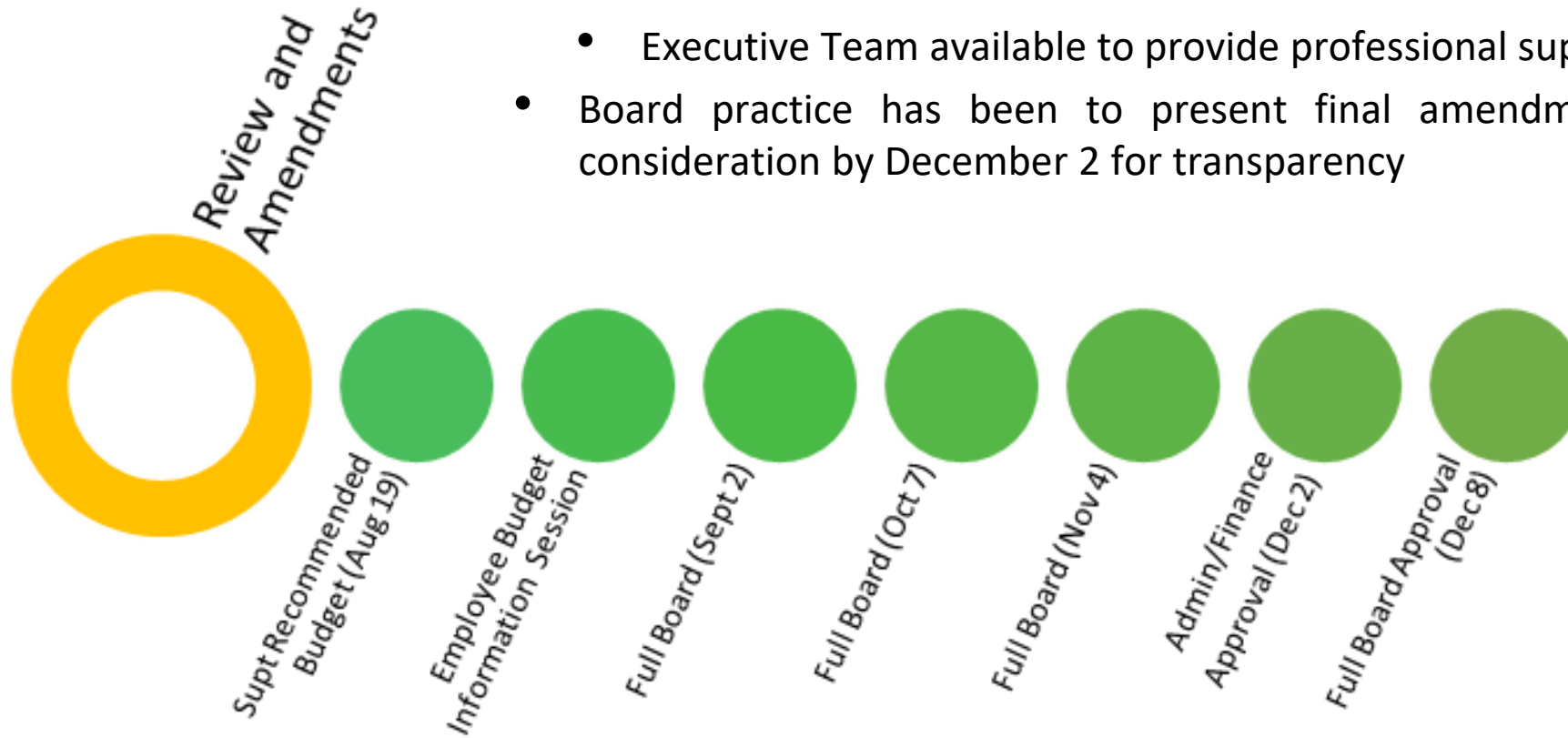


Budget Process



www.minneapolisparcs.org/budget





- **Commissioner amendments**
 - Submitted any time before the budget is adopted
 - Should include how the amendment will be funded
 - Executive Team available to provide professional support
- Board practice has been to present final amendments for consideration by December 2 for transparency

Spending Authority and Revenue Sources

www.minneapolisparcs.org/budget





Spending Authority – State Statutes

www.minneapolisparcs.org/budget

- **Minnesota Statutes and Authorities for Minneapolis Parks**
 - **Park Board (1883 Act):** The MPRB was created by a specific act of the Minnesota legislature and a public referendum, granting it autonomous control over the park system.
 - **Police Powers (§398.09):** The board has the power to appoint police officers for its parklands, with the authority to enforce laws within their jurisdiction.
 - **Regional Park Funding (§473.351):** The Metropolitan Council distributes state grant money to the MPRB for the operation and maintenance of regional parks and trails.
 - **Land Acquisition (§430.01):** The board has authority to designate and acquire land for parks, parkways, and playgrounds in cities of the first class (Minneapolis).
 - **Parkland Dedication (Minneapolis Code §598.360):** Governs the requirement for new residential, commercial, and industrial developments to dedicate land or fees for parks.



- **City of Minneapolis Charter Article VI - Park and Recreation Board**

Provides for parks, parkways, and recreational opportunities for its current and future residents' use and may likewise provide for service for nonresidents. The Park Board's authority is established by the city charter, specifically designed to separate park management from the general city government, ensuring the preservation of parks and open spaces.

- **Governance:** The Park Board operates semi-autonomously, with authority over its own budget, subject to approval of maximum property tax levies by the Board of Estimate and Taxation.
- **Property Control:** The Board holds the authority to acquire, maintain, and develop parkland, parkways, and recreational facilities.
- **Tree Management:** The Board has jurisdiction over the planting and maintenance of all boulevards and park trees.
- **Police Powers:** The Board has the power to adopt ordinances and regulations for the protection and governance of park property.
- **Operational Control:** The Board manages day-to-day operations



- **Relationship with City Government**

- **Mayoral Veto:** While independent, the Park Board's official acts are subject to the mayor's veto, which can be overridden by a two-thirds vote of the Park Board commissioners.
- **Budgetary Oversight:** The Mayor recommends the tax levies, and the Board of Estimate and Taxation approves the maximum property tax levy for the Park Board.
- **Financial Services:** The City Finance Officer serves as the Treasurer for the Park Board.



Spending Authority – Public Purpose Doctrine

www.minneapolisparcs.org/budget

- **State Constitution Article X, Section 1 – Minnesota public purpose doctrine**

Requires all expenditures of public funds by governmental entities must serve a clear, direct, and primary public purpose rather than benefiting private interests. The benefit must be to the community as a whole and possess statutory or charter authority.

- **Core Requirement:** An expenditure must benefit the community as a whole and directly relate to a function of government
- **Private Benefits:** While some incidental private benefit may exist, an expenditure is invalid if its primary purpose is to benefit a private interest.
- **Authority Needed:** Even if a purpose is deemed "public," it must also have express or implied statutory or charter authority to be valid.
- **Application:** Covers expenditures, loans of credit, and donations of, to, or by public entities.
- Link: [Public Purpose Expenditures - League of Minnesota Cities](#)

Revenue Sources

www.minneapolisparcs.org/budget



Revenue Source	Property Taxes	Fees & Charges	City Funding	State Funding	Federal Funding	Grants & Donations
Type	Ongoing	Ongoing	Ordinance/Bonds	Legislative	Legislative	Private
Impact	Property owners	Park Users	Dependent on Source	Dependent on Source	Dependent on Source	Funders
Considerations	Can be impacted by economic conditions	Dependent on usership	Dependent on Economic Conditions and City/Park Relationship	Dependent on Economic Conditions and Political Climate	Dependent on Economic Conditions and Political Climate	Dependent on Funders
Updates	Consider impacts to residential properties, levels of new construction, and commercial property values especially in the downtown corridor	Board supported youth discount fee program expanded to senior programs in 2026	20- year Neighborhood Park Plan, Stormwater Utility Fee	Current State Surplus will result in significant one-time and on-going increases to the MPRB	Significant instability due to budget cuts, potential government shutdowns, and policy shifts	Seeing increases due to the MPF, federal and state grants

General Fund Budget and 10-Year History

www.minneapolisparcs.org/budget





General Fund

www.minneapolisparcs.org/budget

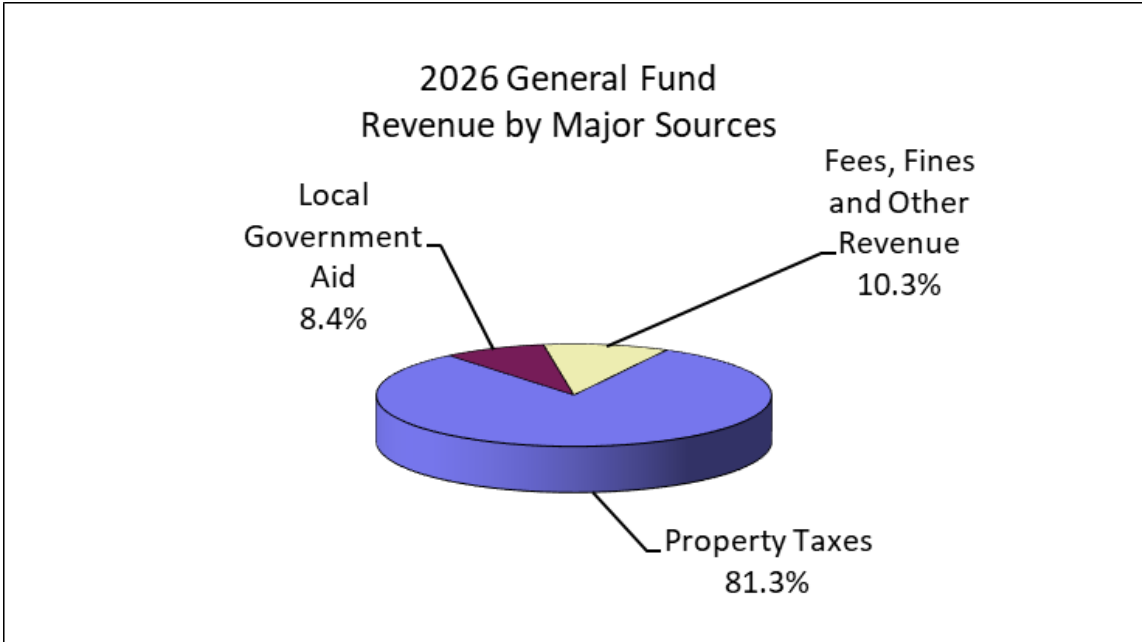
- **General Fund**
 - The General Fund is the MPRB's main operating fund that reports activities not reported in other funds.
- **General Fund Activities**
 - Care & Maintenance of the Park System
 - Recreation Facility Operations and Programming
 - Planning for Development & Redevelopment of the Park System
 - Park Safety & Security
 - Executive Management
 - Support Services

General Fund Revenues by Major Sources

www.minneapolisparcs.org/budget



	2025 Adopted	2026 Adopted	Change	% Change
Current Property Taxes	88,146,106	93,057,588	4,911,482	5.6%
Local Government Aid (LGA)	9,620,577	9,638,892	18,315	0.2%
Fees, Fines and Other Revenues	10,940,293	11,734,462	794,169	7.3%
Total Revenue	108,706,976	114,430,942	5,723,966	5.3%

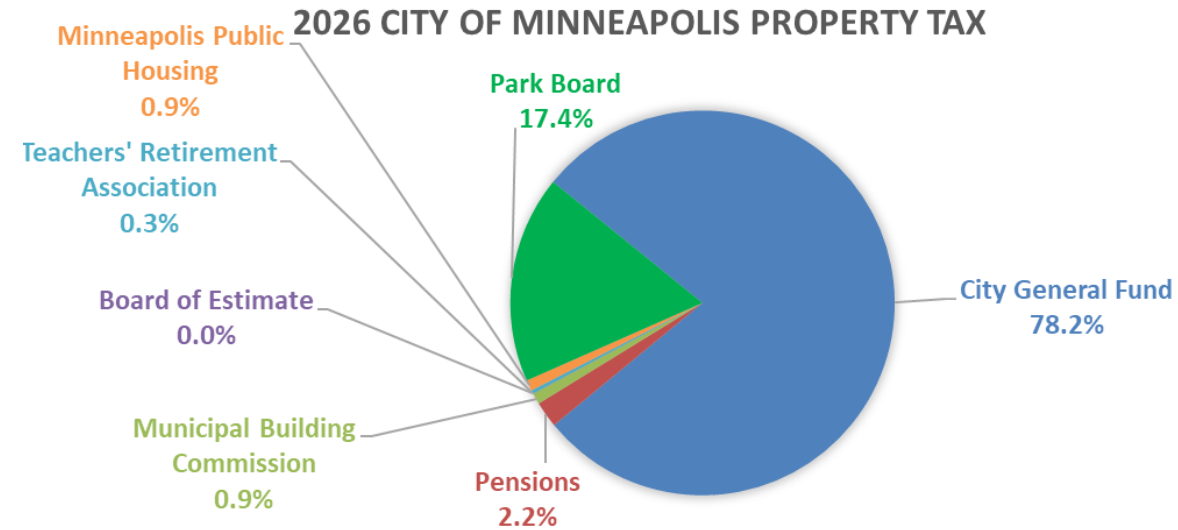


City of Minneapolis - Property Tax

www.minneapolis.org/budget



City Tax Levies	2025	2026	Increase
General Fund	\$332,397,585	\$361,100,552	8.64%
Bond Redemption Fund	57,536,000	59,240,000	2.96%
Permanent Improvement	1,339,125	5,571,000	316.02%
Municipal Building Commission	4,575,000	5,000,000	9.29%
Board of Estimate & Taxation	100,000	102,136	2.14%
Police Relief Association	1,000,000	1,000,000	0.00%
Minneapolis Employee Retirement Fund	10,942,323	10,942,323	0.00%
Minneapolis Public Housing	5,000,000	5,000,000	0.00%
Total City	\$412,890,033	\$447,956,011	8.49%
Park & Recreation Board	\$89,488,432	\$94,956,722	6.11%
Total Park & Recreation Board	\$89,488,432	\$94,956,722	6.11%
Teachers' Retirement Association	\$1,632,323	\$1,632,323	0.00%
Total	\$504,010,788	\$544,545,056	8.04%



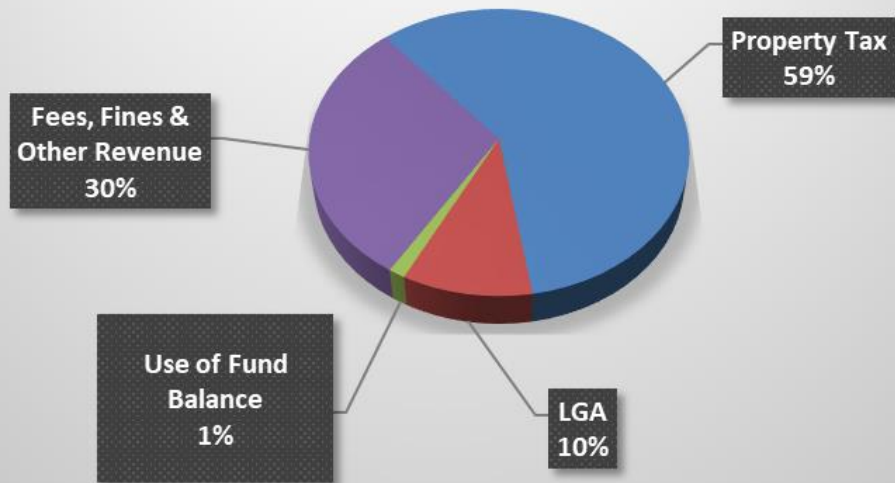
Property Tax Comparison

www.minneapolisparcs.org/budget

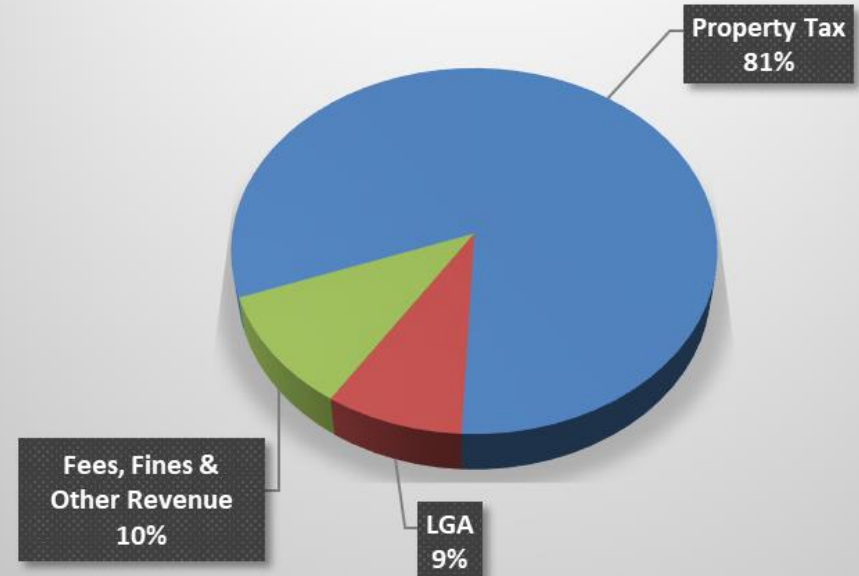


- Park Board is heavily reliant on property taxes, while the City of Minneapolis has more diversified revenue sources, reducing reliance on property taxes

2026 City of Minneapolis General Fund Revenue by Major Sources



2026 Park Board General Fund Revenue by Major Sources





- Park Board General Fund property tax levy has increased an average of 6.1 percent annually over the last ten years

Park Board Property Tax Levy (in millions)										
	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
General Fund	\$58.0	\$60.5	\$63.9	\$67.6	\$68.9	\$74.4	\$78.5	\$82.7	\$89.5	\$95.0
Increase \$	\$5.4	\$2.4	\$3.5	\$3.7	\$1.3	\$5.5	\$4.0	\$4.2	\$6.8	\$5.5
Increase	10.3%	4.2%	5.8%	5.8%	1.9%	8.0%	5.4%	5.3%	8.3%	6.1%

- City of Minneapolis General fund property tax levy has increased an average of 8.5 percent annually over the last ten years

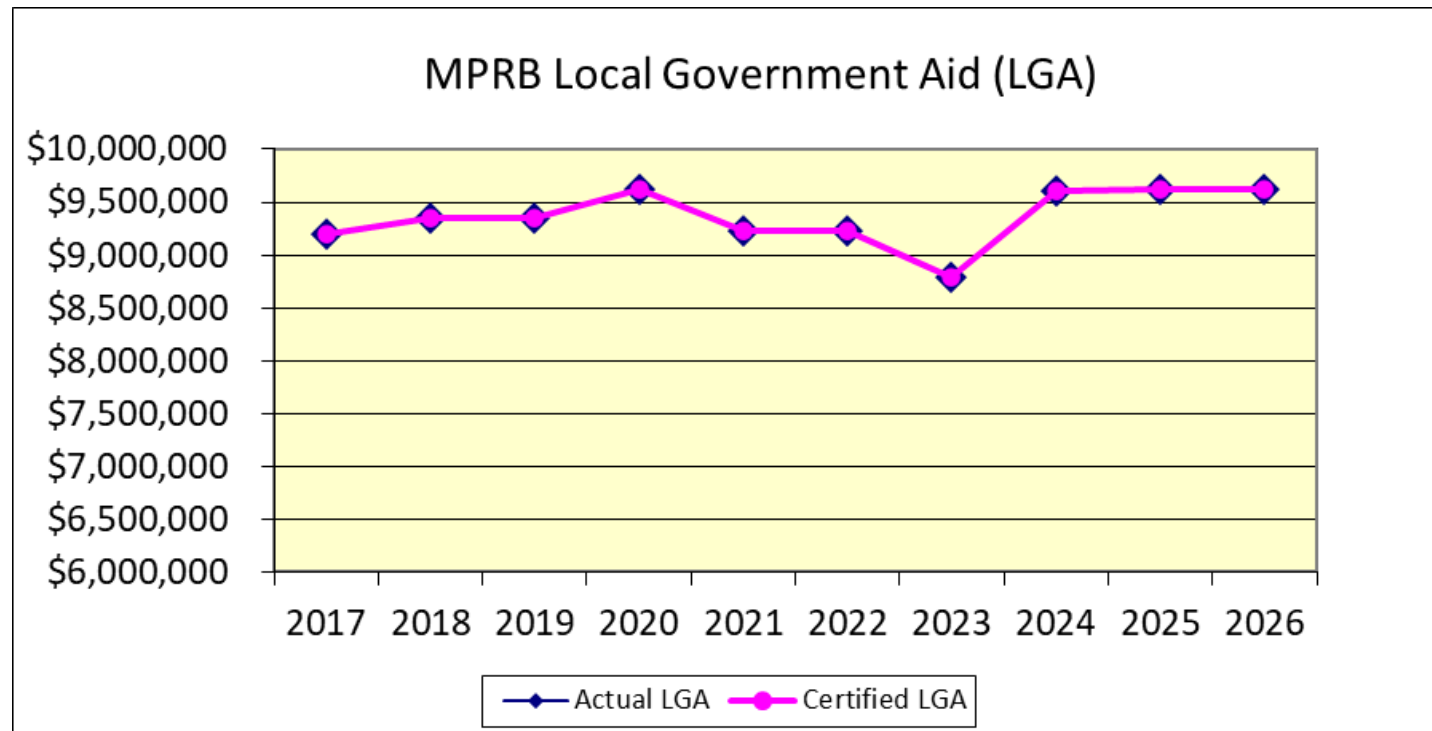
City of Minneapolis Property Tax Levy (in millions)										
	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
General Fund	\$176.8	\$189.4	\$201.3	\$228.1	\$247.4	\$262.5	\$286.9	\$302.7	\$332.4	\$361.1
Increase \$	\$16.4	\$12.6	\$11.9	\$26.8	\$19.3	\$15.1	\$24.4	\$15.8	\$29.7	\$28.7
Increase %	10.2%	7.1%	6.3%	13.3%	8.5%	6.1%	9.3%	5.5%	9.8%	8.6%

Local Government Aid (LGA) History

www.minneapolisparcs.org/budget



- LGA, funded through state sales tax, is a general-purpose aid that can be used for any lawful expenditure and is also intended to be used for property tax relief
- Department of Revenue certifies LGA for cities based on current LGA statutes, including any changes enacted during the most recent legislative session
- The MPRB receives 11.79% of City's LGA and expects to receive a total of \$9.6 million in 2026

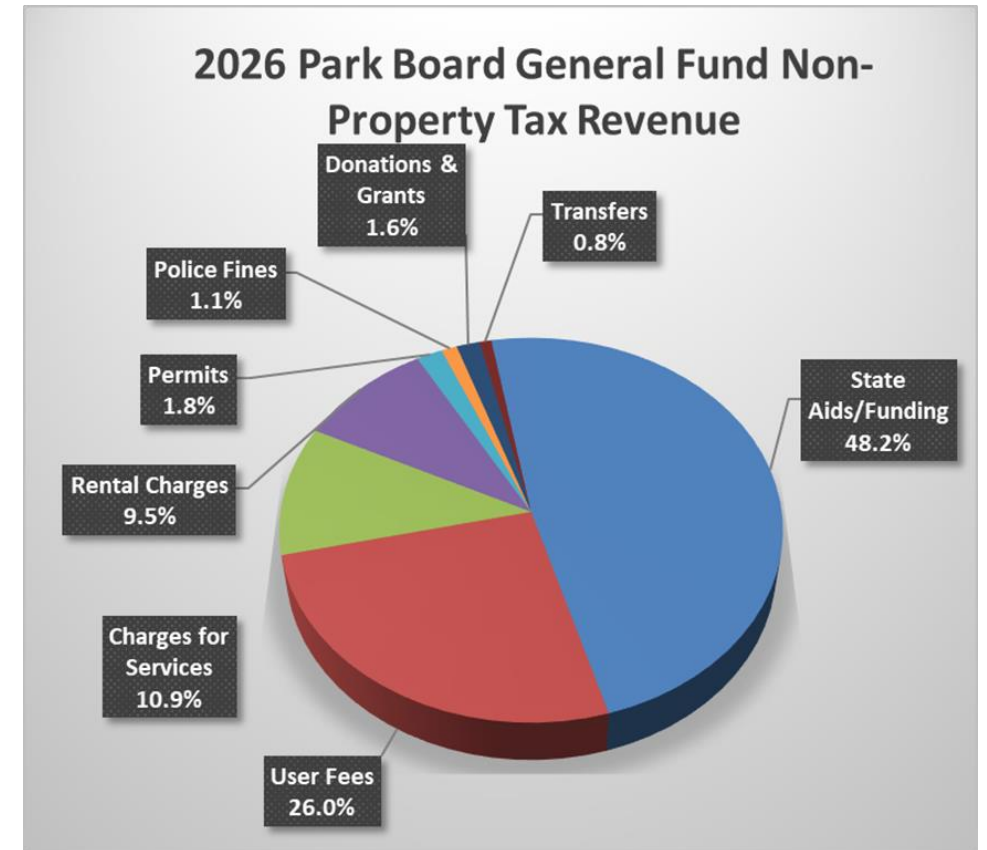
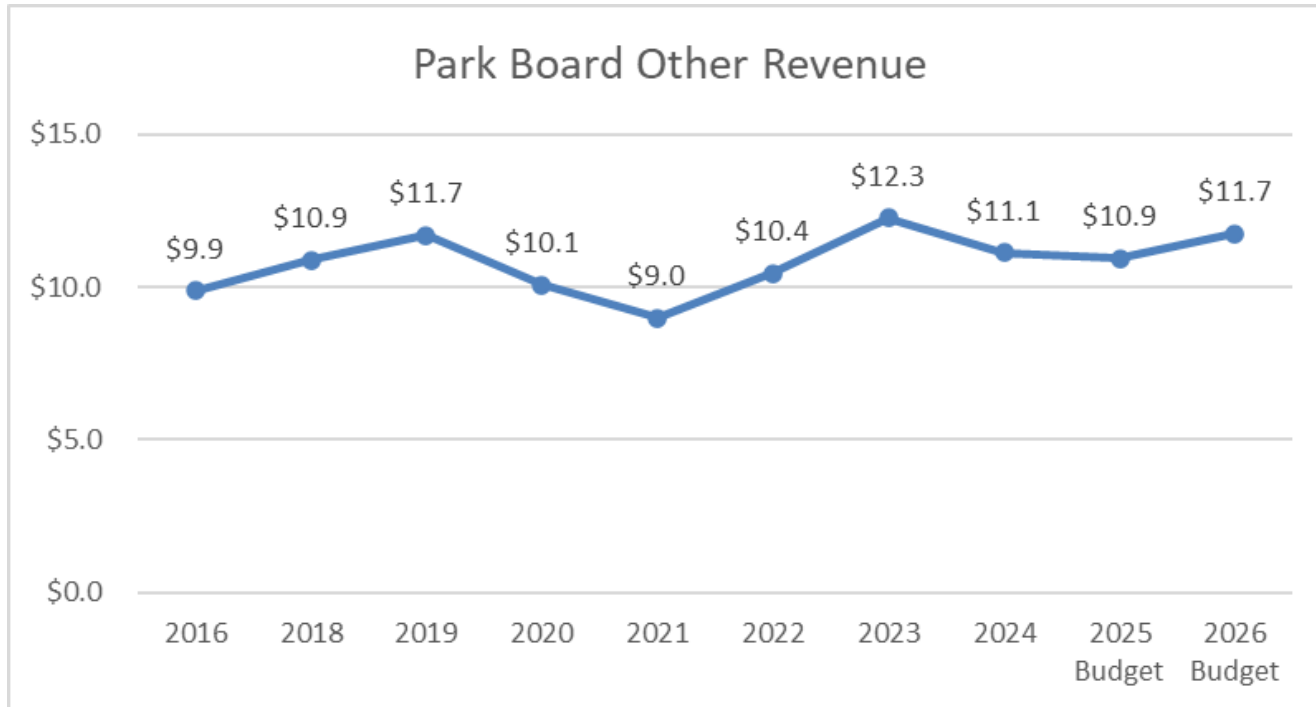


Other Revenue

www.minneapolisparcs.org/budget



- Other revenue has averaged \$10.8 million over the past ten years, with ARPA Funds received in 2022 – 2024

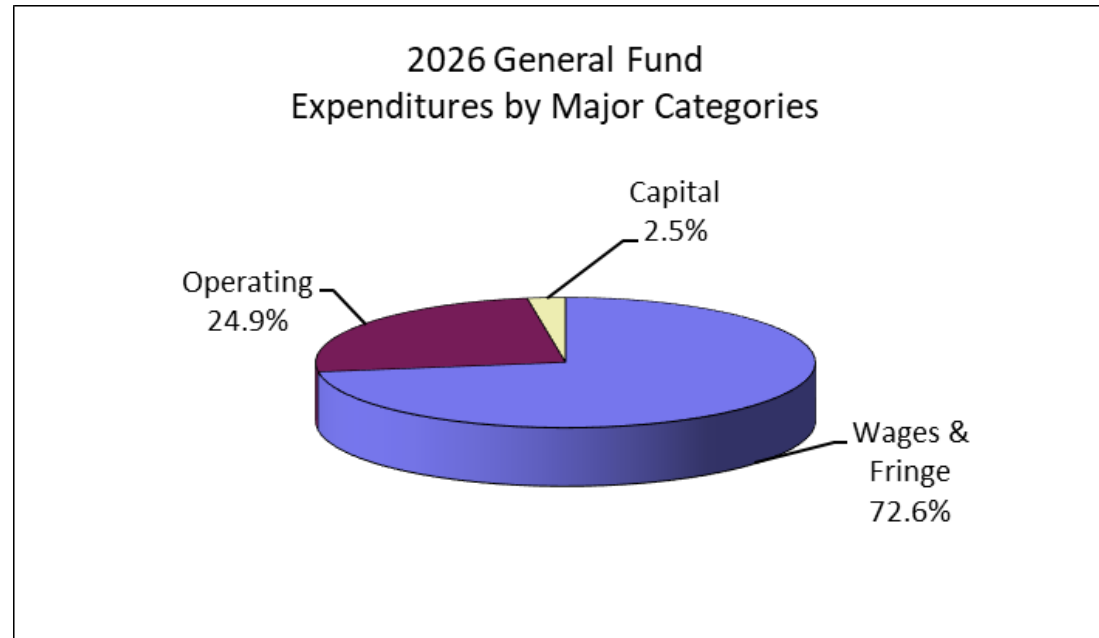


Expenditures by Major Categories

www.minneapolisparcs.org/budget

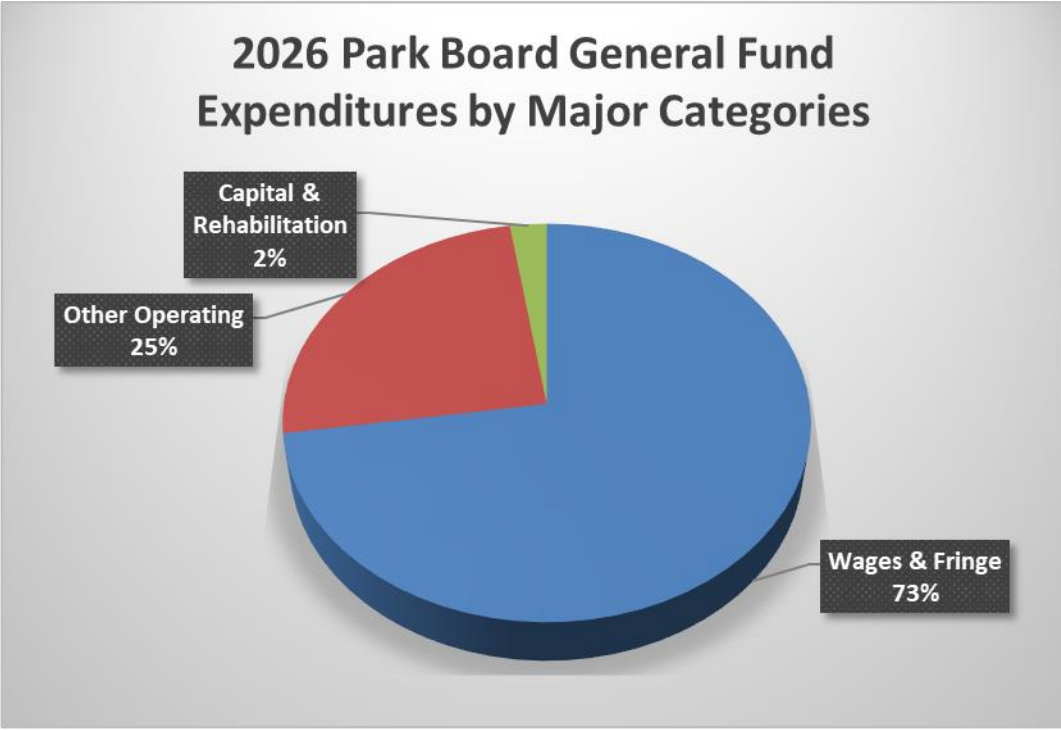
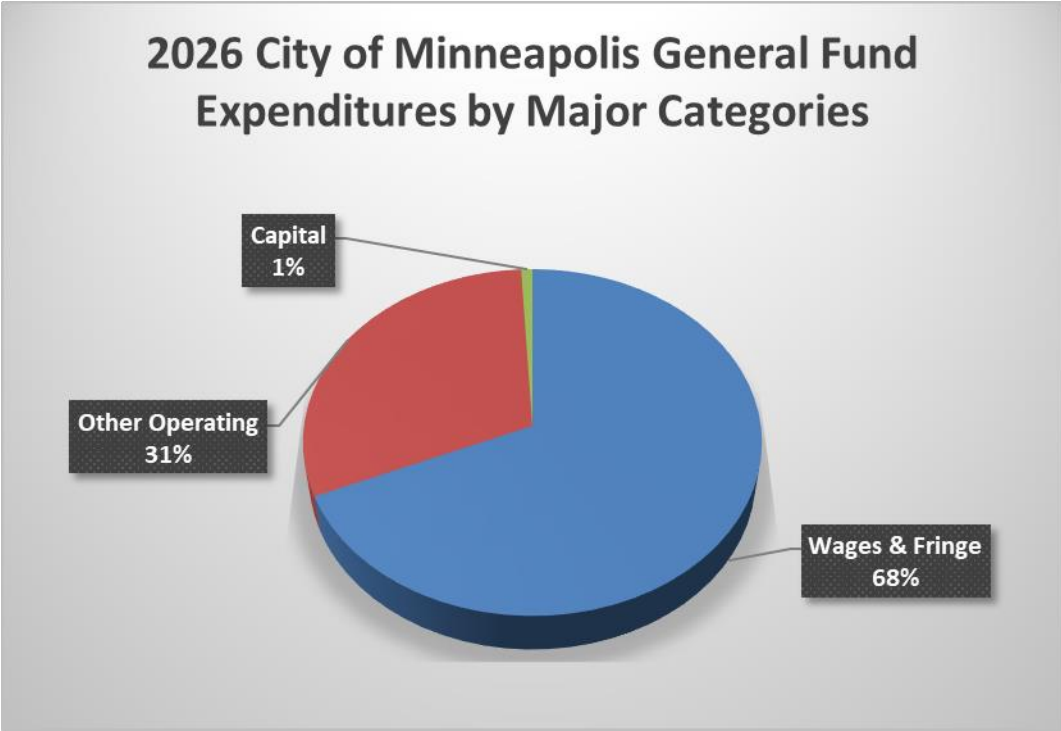


	2025 Adopted	2026 Adopted	Change	% Change
Wages & Fringe	79,250,118	83,127,667	3,877,549	4.9%
Operating	26,913,532	28,484,343	1,570,811	5.8%
Capital	2,543,326	2,818,932	275,606	10.8%
Total Expenditures	108,706,976	114,430,942	5,723,966	5.3%



2026 Expenditures by Major Categories Comparison

www.minneapolisparcs.org/budget



Expenditures by Department

www.minneapolisparcs.org/budget



	2025 Adopted	2026 Adopted	Change
Superintendent's Office			
Superintendent's Office	934,764	969,895	35,131
Board of Commissioners	959,595	1,028,733	69,138
Communications & Marketing Department	1,176,220	1,165,842	(10,378)
Community Connections & Violence Prevention Department	1,327,922	1,408,935	81,013
Park Police Department	7,860,785	8,517,906	657,121
Deputy Superintendent's Office			0
Deputy Superintendent's Office	728,435	790,446	62,011
Finance Department	1,668,758	1,907,622	238,864
Human Resources Department	1,587,784	1,829,253	241,469
Visitor Services Department	1,942,985	2,173,185	230,200
Environmental Stewardship Division			0
Asset Management Department	36,365,876	26,937,465	(9,428,411)
Citywide Services & Projects	0	12,283,318	12,283,318
Environmental Management Department	5,056,781	5,412,548	355,767
Forestry Department	11,907,249	12,515,756	608,507

Expenditures by Department

www.minneapolisparcs.org/budget



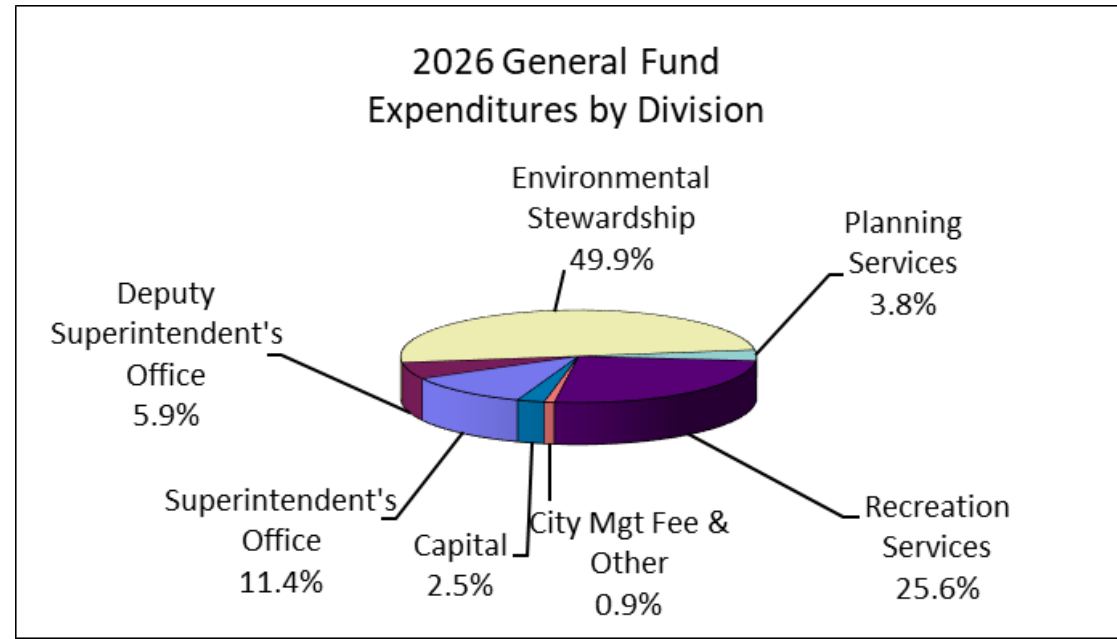
	2025 Adopted	2026 Adopted	Change
Planning Services Division			
Design & Project Management Department	2,253,312	2,458,498	205,186
Strategic Planning Department	1,748,967	1,844,060	95,093
Recreation Services Division			
Athletics, Aquatics, Golf & Ice Arenas Department	4,634,253	4,937,274	303,021
Youth & Recreation Center Programs Department	23,055,723	24,377,253	1,321,530
City Mgmt Fee, Contributions & Other	2,954,241	1,054,021	(1,900,220)
Operating Expenditures	106,163,650	111,612,010	5,448,360
Capital & Reserve	2,543,326	2,818,932	275,606
Total Capital & Reserve	2,543,326	2,818,932	275,606
Total General Fund	108,706,976	114,430,942	5,723,966

Expenditures by Division

www.minneapolisparcs.org/budget



Division	2025 Adopted	2026 Adopted	Change	% Change
Superintendent's Office	12,259,286	13,091,311	832,025	6.8%
Deputy Superintendent's Office	5,927,963	6,700,506	772,543	13.0%
Environmental Stewardship	53,329,905	57,149,087	3,819,182	7.2%
Planning Services	4,002,279	4,302,558	300,279	7.5%
Recreation Services	27,689,976	29,314,527	1,624,551	5.9%
City Mgmt Fee, Contributions & Other	2,954,241	1,054,021	(1,900,220)	-64.3%
Capital & Rehabilitation	2,543,326	2,818,932	275,606	10.8%
Total General Fund	108,706,976	114,430,942	5,723,966	5.3%



Operating Budget History

www.minneapolisparcs.org/budget



- Park Board General Fund operating budget has increased \$37.8 million, or an average of 5.7 percent over ten years.
 - NPP20 operations funding of \$3.0 million was added to the General Fund in 2017.
 - Youth investment funding of \$2.6 million was added in 2022
- Park Board operating budget, has not kept pace with inflation and has impacted purchasing power by approximately \$1 million.

	Operating Budget History (in millions)											
	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026		
Amount	\$73.8	\$77.7	\$81.3	\$86.1	\$86.4	\$93.3	\$97.0	\$100.3	\$106.2	\$111.6		
Increase	7.9%	5.3%	4.6%	5.9%	0.4%	8.0%	3.9%	3.5%	5.8%	5.1%		



System Equity Investment History

www.minneapolisparcs.org/budget

- MPRB established the System Equity Investment process in 2019 to ensure sustainable funding for park system growth
- The MPRB system has seen growth in both regional and neighborhood parks
 - Expansion driven by residential developments in areas historically designated for non-residential uses
 - New parks and amenities being added to align with city's growth and respond to evolving needs of its neighborhoods
 - Targeted investment to correct historical inequities in park access
- To support increased demands on the park system, service level requirements should be:
 - Integrated into financial planning – incorporated into financial projections, annual budgets, and property tax levy requests
 - Comprehensive in Scope - ensure all operational aspects are considered
 - Supported through collaboration and communication to ensure transparency and shared commitment between the MPRB, City, Board of Estimate and Taxation, and the public



System Equity Investment History

www.minneapolisparcs.org/budget

Park	FTE	2020	2021	2022	2023	2024	2025	2026
Downtown Service Area	11.70		\$800,000	\$177,408	\$373,150	\$47,814	\$0	\$0
CEPRO and Skateparks	1.00	\$154,847						
Lake & Hiawatha	0.50							\$7,879
Market Square	1.70			\$144,900	(\$28,150)	\$2,600	\$0	\$0
Upper Harbor	4.85					\$0	\$0	\$525,434
Wirth Park	0.75				\$40,000			
Graco	6.37					\$0	\$0	\$528,100
Total General Fund	26.87	\$154,847	\$800,000	\$322,308	\$385,000	\$50,414	\$0	\$1,061,413



2026 Budget Highlights

www.minneapolisparcs.org/budget

To achieve a balanced budget, MPRB utilized revenue changes, service level changes, and the use of one-time/temporary budget reductions.

Revenue Changes:

- Reduced property tax collection rate,
- Revenue Team increases for sponsorship, parking, rental/storage fees, program fees, parks on tap

Service Level Changes:

- Service Level Team changes including trash and recycling, dumpsters, portable restrooms, seasonal position adjustments, increased flexibility for weather events, and Rec Plus adjustments
- Positions additions and eliminations to align with organizational needs
- Restoration of ice rink operations budget

One-Time/Temporary Budget Reductions:

- Fund equipment purchases for Graco and Upper Harbor Parks.
- Close the youth investment gap through holding three vacant positions.

Special Revenue Fund

www.minneapolisparcs.org/budget





Special Revenue Funds

Special Revenue Funds are established to account for resources designated for specific purposes.

Park Grant and Dedicated Revenue Fund

This fund accounts for grants and other revenue that has been designated for specific purposes through grantor requirements, donor requests, Ordinance or Board direction.

- **Park Grant and Dedicated Revenue Fund Activities**
 - Grants and donations for non-capital activities
 - Self-supporting community events
 - Park land acquisition reserve
 - O&M lottery proceeds reserve
 - Park dedication reserve
 - Natural Areas Management

Special Revenue Funds by Major Categories

www.minneapolisparcs.org/budget



	2025	2026
	Adopted	Adopted
State Grants & Other Local Government	1,837,000	1,919,000
Grants & Donation	230,600	232,270
Total Revenue	2,067,600	2,151,270
Wages & Fringe	202,191	288,056
Operating & Equipment	1,865,409	1,863,214
Total Expenditures	2,067,600	2,151,270
Balance	0	0

Special Revenue Funds by Unit

www.minneapolisparcs.org/budget



Division/Department/Unit	Adopted		Balance
	2025 Revenue	2025 Expenditures	
Superintendent's Office			
Park Grant & Dedicated Revenue	1,567,600	1,567,600	0
Environmental Stewardship - Environmental Management			
Natural Areas Management	500,000	500,000	0
Total	2,067,600	2,067,600	0

Division/Department/Unit	Adopted		Balance
	2026 Revenue	2026 Expenditures	
Superintendent's Office			
Park Grant & Dedicated Revenue	1,569,270	1,569,270	0
Environmental Stewardship - Environmental Management			
Natural Areas Management	582,000	582,000	0
Total	2,151,270	2,151,270	0

Natural Areas Management History

www.minneapolisparcs.org/budget



- In 2024 the Natural Areas Management Fund was established with \$500,000 of State operations and maintenance funding to provide support and funding for multiple methods and strategies of natural area restoration and maintenance.
- Planned use of the natural areas funding includes:
 - Restoration, management, and expansion of Managed Natural Areas
 - Equipment, materials and supplies to support more robust and timely invasive species control
 - Support for staff efforts to use prescribed fire as a tool in maintaining healthy natural areas
 - Avenues for contracted work including the continued partnership with Conservation Corps MN and IA

Natural Areas	2024	2025	2026
Revenue	500,000	500,000	582,000
Expense	500,000	500,000	582,000
Net Income	-	-	-

- Beginning in 2026, Natural Resources seasonal staffing increased from three positions with a six-month duration (1.5 FTE) to three positions with a nine-month duration (2.25 FTE). This addition will enable MPRB to expand the prioritized areas by an additional 179 acres as well as make progress towards meeting the management goals of 6 of the 19 existing Management Briefs.

Internal Service Funds

www.minneapolisparcs.org/budget





Internal Service Funds

www.minneapolisparcs.org/budget

Internal Service Funds

Internal service funds are used to provide goods and/or services internally within the MPRB organization. Internal service funds are designed to operate on a break-even basis for operations, while accruing additional funds to finance future capital costs.

Park Internal Services Fund

This fund accounts for the rental of equipment and the information technology services provided to other MPRB Funds.

Park Internal Services Fund Activities

- Equipment Purchasing, Maintenance and Disposal
- Service and Support for all MPRB Technology

Park Self-Insurance Fund

This fund accounts for the insurance activities of the MPRB. These activities include workers compensation, property insurance, general liability, automotive liability and police professional liability.

Park Self Insurance Fund Activities

- Administration of MPRB Insurance Activities
- Maintenance of Insurance Reserves and Payment of Claims



Internal Service Funds by Major Categories

www.minneapolisparcs.org/budget

	2025	2026		%
	Adopted	Adopted	Change	Change
Equipment Rental	6,245,018	6,561,541	316,523	5.1%
Sale of Fixed Assets	340,000	340,000	0	0.0%
ITS Services	3,236,593	3,393,911	157,318	4.9%
Insurance & Workers Comp Premiums	2,089,975	2,323,000	233,025	11.1%
Total Revenue	11,911,586	12,618,452	706,866	5.9%
Wages & Fringe	5,254,582	5,795,110	540,528	10.3%
Operating	3,474,326	3,476,228	1,902	0.1%
Total Expenses	8,728,908	9,271,338	542,430	6.2%
Mobile Equipment Replacement	2,860,890	2,975,326	114,436	4.0%
Info Tech Equipment Replacement	375,788	425,788	50,000	13.3%
Total Equipment Replacement	3,236,678	3,401,114	164,436	5.1%
Excess Revenues Over/(Under) Expenses	(54,000)	(54,000)		

Internal Service Funds by Unit

www.minneapolisparcs.org/budget



Division/Department/Unit	Adopted		Balance
	2026	2026	
	Revenue	Expenses	
Deputy Superintendent Office			
Information Technology Services	3,393,911	3,447,911	(54,000)
Finance - Self Insurance	2,323,000	2,323,000	0
Environmental Stewardship Division			
Asset Management - Equipment	6,901,541	6,901,541	0
Total	12,618,452	12,672,452	(54,000)

Information Technology Services History

www.minneapolisparcs.org/budget



- Information Technology Services (ITS) provides service and support for all MPRB technology initiatives including computer hardware, software, network and connectivity, wireless access, servers, telephony, mobile devices, multifunctional printing devices, and multimedia equipment.
- The Park Board has increased its investment in technology over the past 10 years, including upgrades in point-of-sale systems, mobile devices, wireless access, network infrastructure & redundancy, and asset management system. An increasing workforce has also required additional technology.
- ITS maintains a reserve fund for technology capital and software replacement and one-time needs. At the end of 2024 the audited balance was \$743,993. This balance will be used to smooth out large fluctuations in ITS funding needs when large technology investments are required.

	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Revenue	1,789,672	2,012,767	2,288,893	2,369,725	2,338,923	2,536,352	2,807,052	3,083,542	3,236,593	3,393,911
Expense	1,779,672	2,012,767	2,288,893	2,369,725	2,473,923	2,711,352	2,857,352	3,137,542	3,290,593	3,447,911
Net	10,000	0	0	0	(135,000)	(175,000)	(50,300)	(54,000)	(54,000)	(54,000)

Equipment Services History

www.minneapolisparcs.org/budget



- The Equipment Services Unit manages the acquisition, maintenance and disposal of approximately 1,700 units of large and small equipment; primarily the MPRB's fleet of vehicles, including small and large trucks, plows, police vehicles, weed harvesters, tractors, along with a variety of off-road equipment and specialized mowers.
- Since 2012 the Park Board has increased investment in equipment to modernize its fleet, enhancing operating efficiencies. It also increased equipment rates charged to departments to cover the actual costs of operating and replacing equipment.
- Equipment Services maintains a reserve fund for replacement of equipment. At the end of 2024 the audited balance was \$2.4 million.
- Equipment prices have increased substantially in the past few years and will impact future spending and budgets.

	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Revenue	5,764,389	5,626,856	5,795,976	6,300,942	5,368,310	5,723,064	6,205,934	6,435,276	6,585,018	6,901,541
Expense	6,336,088	5,751,856	6,089,125	6,847,177	6,023,950	8,160,319	8,543,854	6,435,276	6,585,018	6,901,541
Net	(571,699)	(125,000)	(293,149)	(546,235)	(655,640)	(2,437,255)	(2,337,920)	0		



Self-Insurance History

www.minneapolisparcs.org/budget

- The Self Insurance Fund covers liability for the activities the MPRB has chosen to insure. These activities include workers compensation, property loss, general liability, automotive liability and police professional liability.
- Most of the Self-Insurance budget funds workers compensation claims. The Park Board has been working to increase workplace safety through better use of equipment and better work practices, decreasing the number of claims.
- Park Self-Insurance fund maintains a reserve fund for actuarial determined Workers' Compensation and General Liability Claims payables. At the end of 2024 the audited balance was \$6.6 million. This balance is sufficient as a reserve with the liabilities considered fully funded.

	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Revenue	2,197,208	2,176,361	2,172,586	2,150,000	1,935,000	1,980,000	2,020,000	2,039,000	2,089,975	2,323,000
Expense	2,197,208	2,176,361	2,172,586	2,150,000	1,935,000	1,980,000	2,020,000	2,039,000	2,089,975	2,323,000
Net	0	0	0	0	0	0	0	0	0	0





Enterprise Fund

The Enterprise Fund is established to account for government activities that operate as a business. Enterprise activities are meant to be self-supporting and include operations, capital improvements and debt service. Enterprise fund activities DO NOT receive property tax support.

Enterprise Fund Activities

- Golf
- Parking
- Concessions
- Ice Arenas
- Permits
- Sculpture Garden

A ten-year history of Enterprise Fund actual revenues, expenses and net income is presented for each of the activities. From 2010 to 2013 activities that were identified as unable to be self-supporting were removed from the enterprise fund.

Enterprise Fund by Major Categories

www.minneapolisparcs.org/budget



	2025	2026		%
	Adopted	Adopted	Change	Change
Charges For Service	9,566,590	9,896,590	330,000	3.4%
Parking Lots and Meters	2,800,440	3,031,165	230,725	8.2%
Commissions and Rents	4,095,570	4,096,586	1,016	0.0%
Total Revenue	16,462,600	17,024,341	561,741	3.4%
Wages & Fringe	7,730,191	8,287,389	557,198	7.2%
Operating	5,711,762	6,038,553	326,791	5.7%
Total Operating Expenses	13,441,953	14,325,942	883,989	6.6%
Improvements	1,460,000	1,640,000	180,000	12.3%
MERF Payment	141,773	141,773	0	0.0%
Transfer to General Fund	40,000	124,000	84,000	210.0%
Transfers to Debt Service	1,295,350	1,143,400	(151,950)	-11.7%
Total Improvements & Transfers	2,937,123	3,049,173	112,050	3.8%
Net Income	83,524	(350,774)	(434,298)	

Enterprise Fund Operating Income by Unit

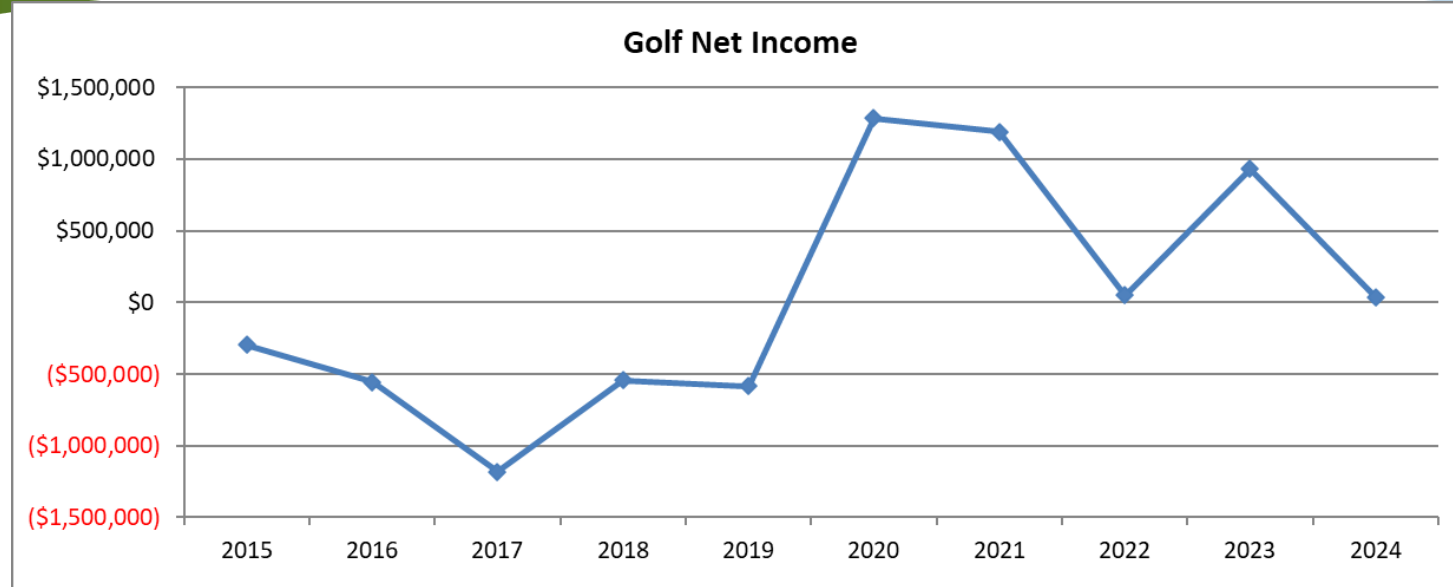
www.minneapolisparcs.org/budget



Division/Department/Unit	Adopted		Operating Income (Loss)
	2026 Revenue	2026 Expenses	
Deputy Superintendent Office			
Visitor Services - Parking	2,731,165	1,042,752	1,688,413
Visitor Services - Use & Event Permitting	1,358,662	1,321,320	37,342
Visitor Services - Vendor Agreements/Concessions	1,535,328	564,070	971,258
Deputy Superintendent - Sculpture Garden	300,000	425,394	(125,394)
Deputy Superintendent - Water Works	266,075	707,767	(441,692)
Recreation Services Division			
Athletics & Aquatics - Ice Arenas	1,538,279	1,565,298	(27,019)
Golf	9,294,832	8,823,341	471,491
Total Operating	17,024,341	14,449,942	2,574,399
Debt Service		1,143,400	(1,143,400)
MERF Payment		141,773	(141,773)
Improvements		1,640,000	(1,640,000)
Total Non-Operating	0	2,925,173	(2,925,173)
Total Enterprise Fund Net Income			(350,774)

Golf Operations History

www.minneapolisparcs.org/budget

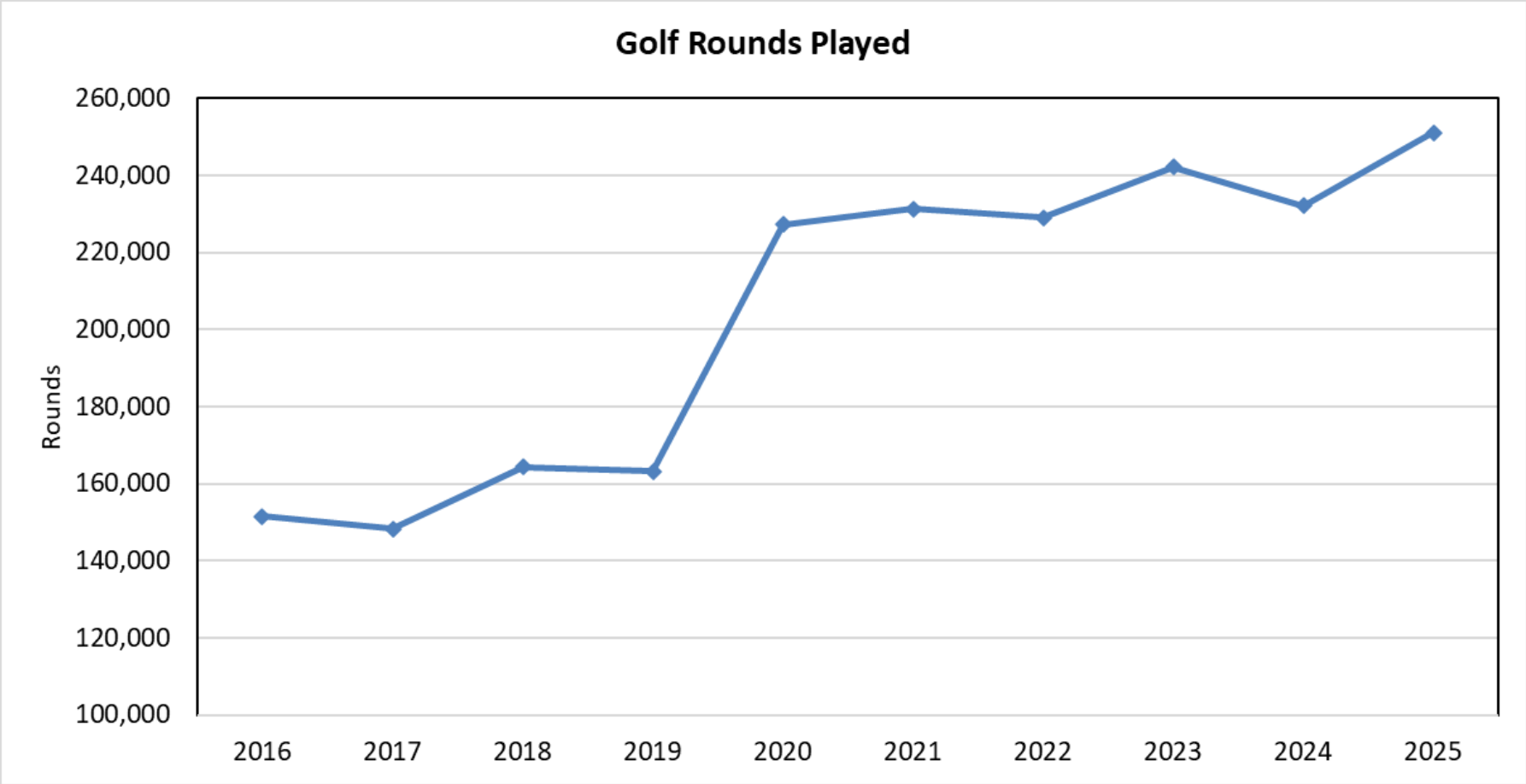


Golf	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues	\$4,786,526	\$4,967,999	\$4,753,724	\$5,701,352	\$5,569,204	\$7,383,311	\$8,117,867	\$8,165,053	\$9,228,460	\$9,486,088
Expenses	5,081,284	5,522,824	5,935,816	6,242,761	6,154,714	6,100,447	6,927,493	8,117,148	8,299,538	9,448,114
Net Income	(\$294,758)	(\$554,825)	(\$1,182,092)	(\$541,409)	(\$585,510)	\$1,282,864	\$1,190,374	\$47,905	\$928,922	\$37,974

- Golf average annual net income 2000-2009 was \$975,000. Golf average annual net income 2010-2019 was (\$493,302) due to weak demand and course flooding.
- While most operations were negatively impacted by the pandemic, golf experienced a resurgence, with net income of \$1.2 million in 2020 and 2021.
- Inflation has impacted expenses since 2022, with revenue increasing as well.

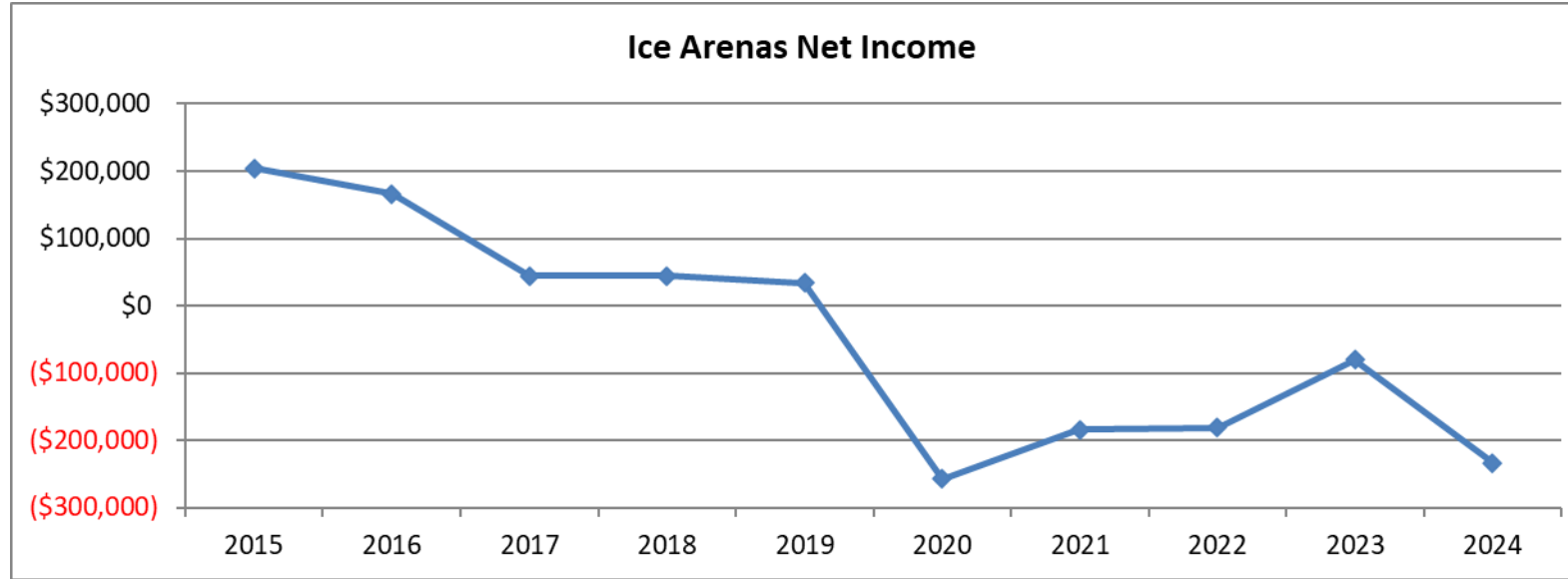
Golf Operations History

www.minneapolisparcs.org/budget



Ice Arenas History

www.minneapolisparks.org/budget

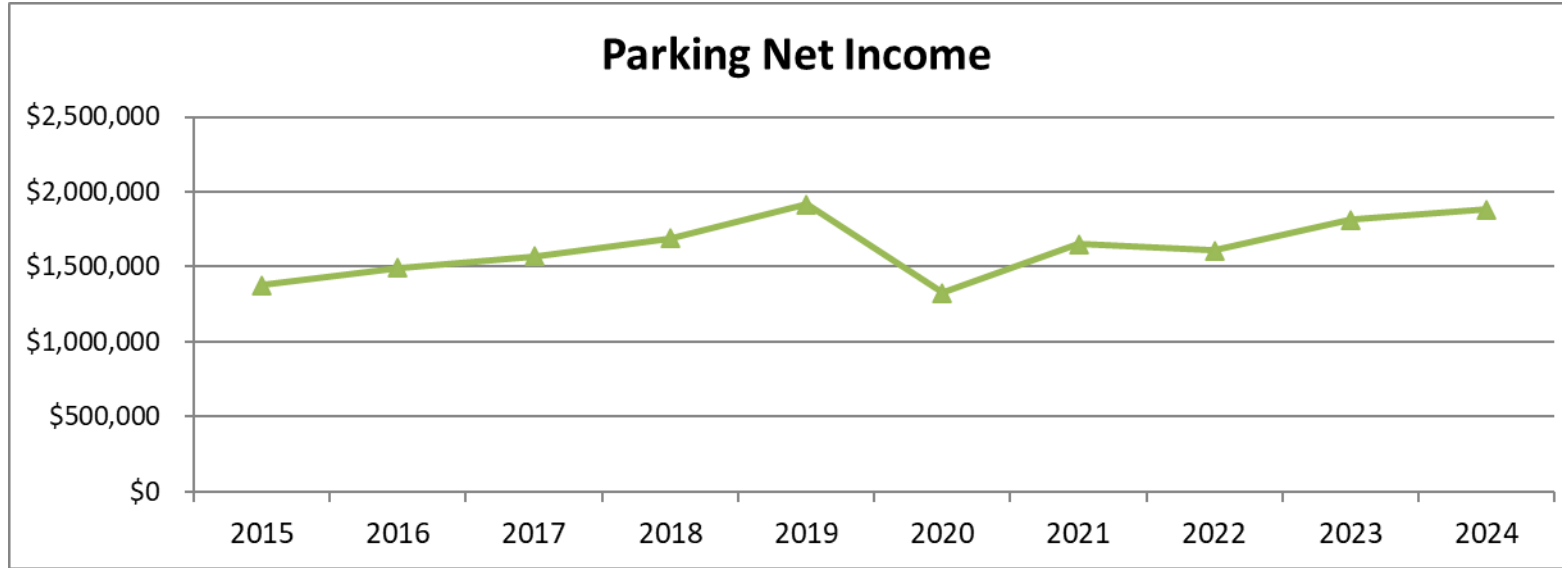


Ice Arenas	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues	\$991,155	\$962,691	\$922,733	\$1,373,133	\$1,277,434	\$839,207	\$1,092,138	\$1,362,292	\$1,528,445	\$1,600,496
Expenses	787,045	796,841	878,111	1,328,855	1,243,908	1,096,067	1,276,652	1,543,806	1,608,920	1,833,934
Net Income	\$204,110	\$165,850	\$44,622	\$44,278	\$33,526	(\$256,860)	(\$184,514)	(\$181,514)	(\$80,475)	(\$233,438)

- The debt service for the 2006 purchase of Northeast Ice Arena was paid off in 2021. The debt service for the 2013-14 renovation of Parade Ice Arena continues until 2029.
- Unplanned repairs at the Ice Arenas are impacting expenses.

Parking Operations History

www.minneapolisparcs.org/budget

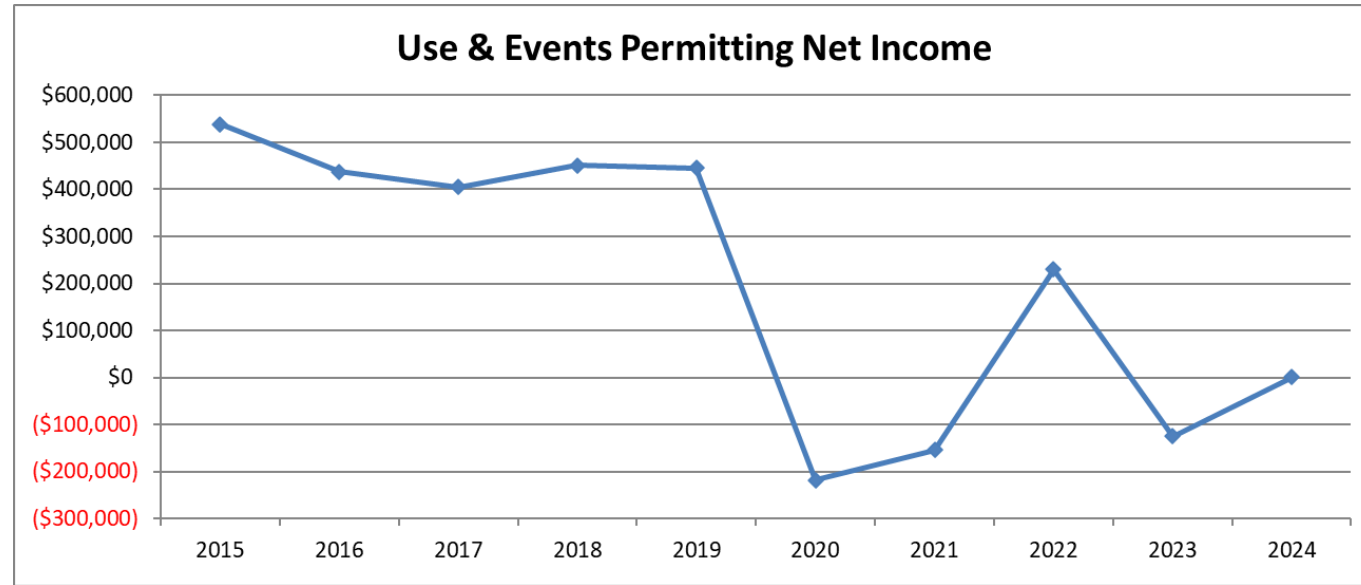


Parking	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues	\$1,740,615	\$1,960,007	\$2,049,985	\$2,245,320	\$2,509,801	\$1,953,626	\$2,309,157	\$2,150,948	\$2,300,507	\$2,532,778
Expenses	361,870	465,207	481,195	556,598	591,061	625,330	655,370	541,517	485,675	651,016
Net Income	\$1,378,745	\$1,494,800	\$1,568,790	\$1,688,722	\$1,918,740	\$1,328,296	\$1,653,787	\$1,609,431	\$1,814,832	\$1,881,762

- Parking has continued to expand pay locations and rates as warranted by the market

Use & Events Permits History

www.minneapolisparcs.org/budget

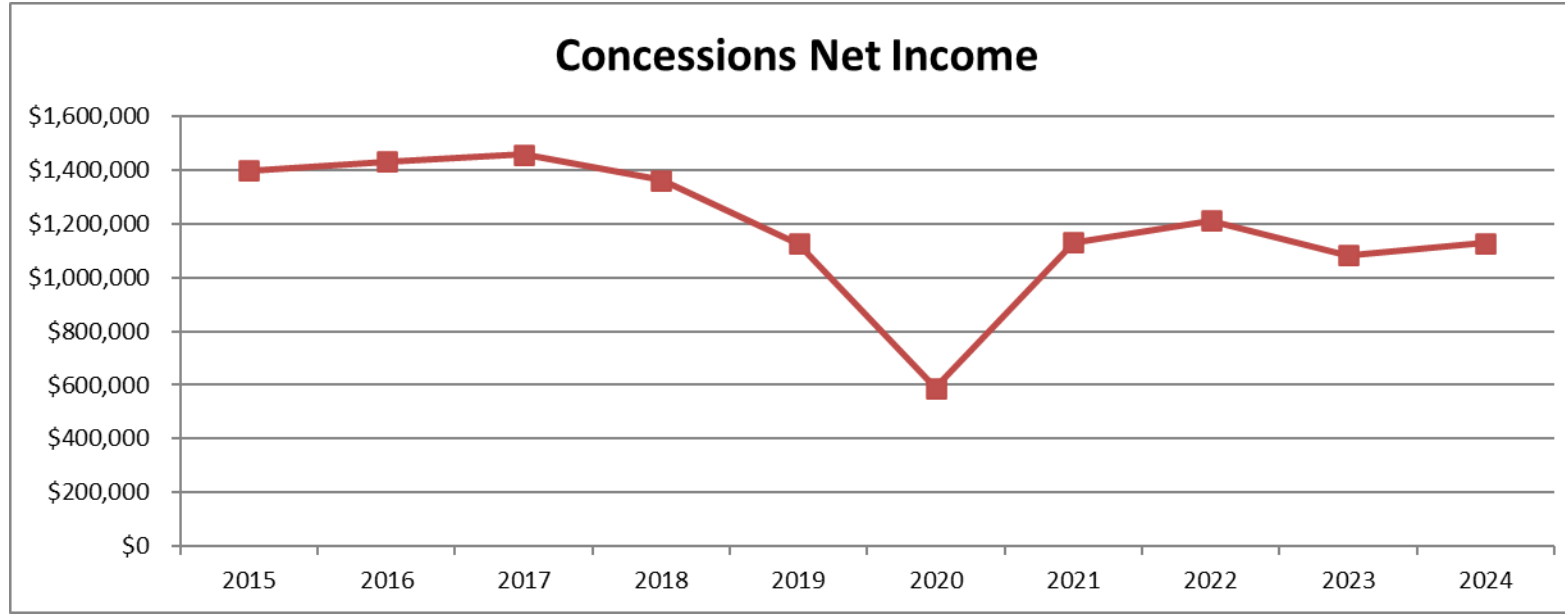


U&E Permitting	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues	\$1,120,280	\$1,123,695	\$1,059,852	\$1,179,176	\$1,276,685	\$274,771	\$471,540	\$979,858	\$830,183	\$1,175,404
Expenses	582,052	686,119	654,709	727,653	831,034	493,043	625,112	749,839	954,977	1,175,001
Net Income	\$538,228	\$437,576	\$405,143	\$451,523	\$445,651	(\$218,272)	(\$153,572)	\$230,019	(\$124,794)	\$403

- Limited use policy has reduced the number of events permitted since 2011.
- More recently staffing issues and cancellations have impacted events.

Concessions History

www.minneapolisparcs.org/budget

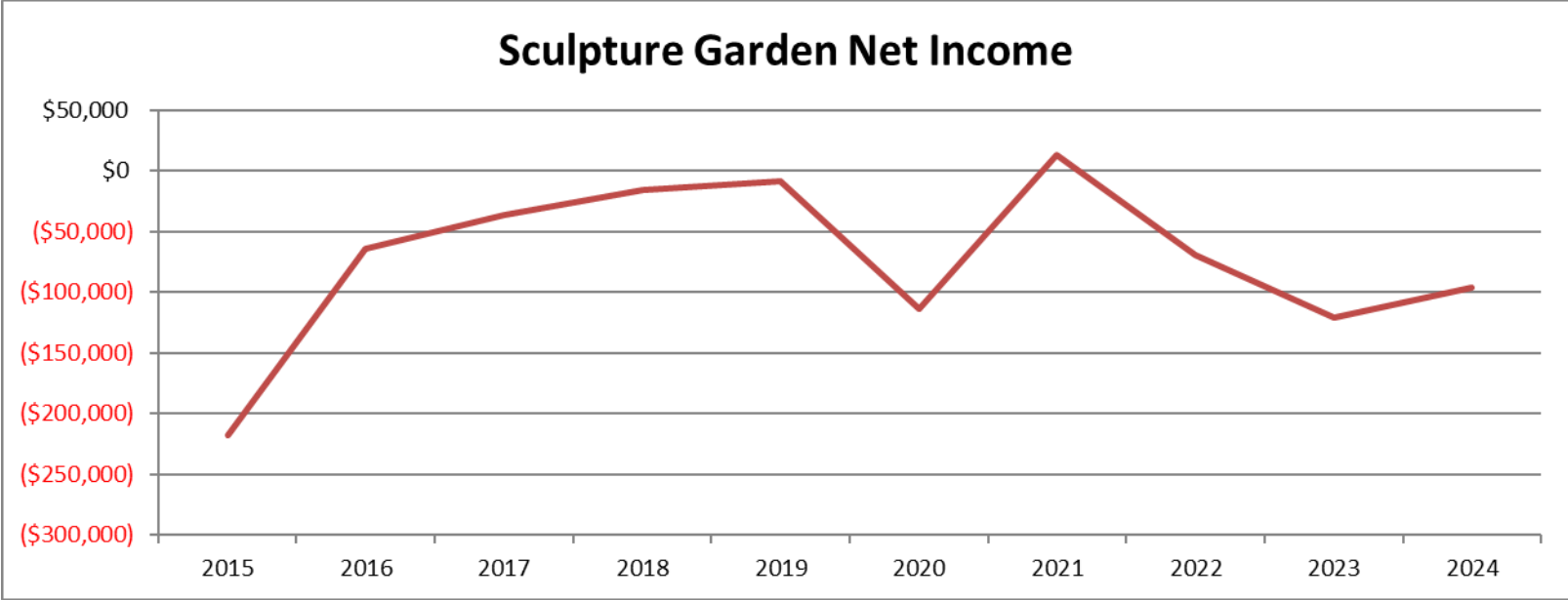


Concessions	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues	\$1,592,527	\$1,655,040	\$1,667,001	\$1,612,943	\$1,419,992	\$764,049	\$1,398,110	\$1,518,808	\$1,422,691	\$1,559,724
Expenses	194,550	222,604	209,374	250,309	292,999	175,499	266,645	307,188	339,955	429,973
Net Income	\$1,397,977	\$1,432,436	\$1,457,627	\$1,362,634	\$1,126,993	\$588,550	\$1,131,465	\$1,211,620	\$1,082,736	\$1,129,751

- Vendors have improved their operations and become destinations
- Revenue has continued to rebound since 2020, with new vendors in place

Sculpture Garden History

www.minneapolisparcs.org/budget

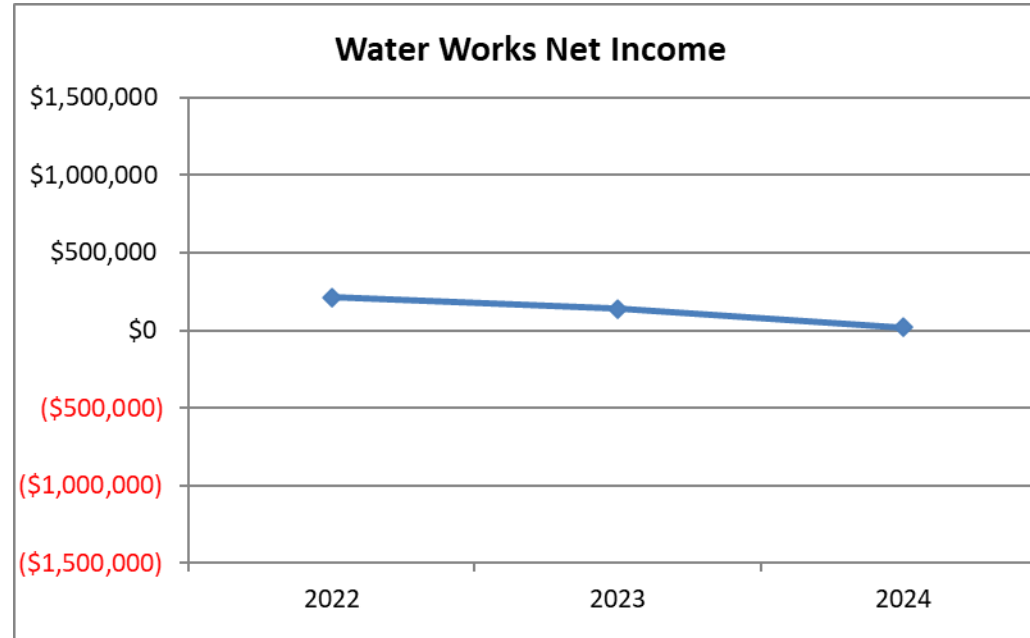


Sculpture Garden	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues	\$2,965	\$0	\$51,283	\$163,732	\$172,769	\$95,197	\$203,899	\$193,145	\$217,323	\$216,352
Expenses	221,198	64,358	88,252	179,280	181,332	209,145	191,016	262,521	338,531	312,846
Net Income	(\$218,233)	(\$64,358)	(\$36,969)	(\$15,548)	(\$8,563)	(\$113,948)	\$12,883	(\$69,376)	(\$121,208)	(\$96,495)

- The Sculpture Garden was under construction during 2016 and reopened in June 2017. The grow-in after construction is now complete and additional revenue opportunities are expected.
- Revenue is generated from rentals of the sculpture garden grounds, parking and a recently added concession.

Water Works History

www.minneapolisparcs.org/budget

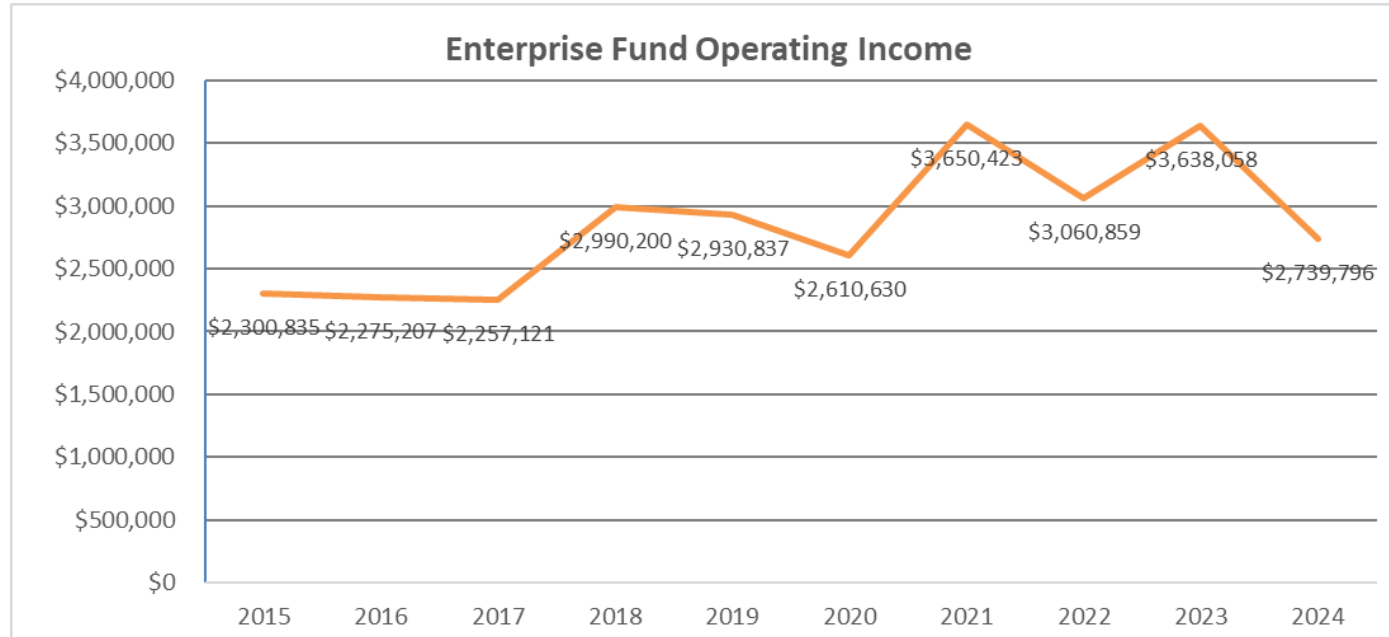


Water Works	2022	2023	2024
Revenues	\$475,994	\$620,949	\$536,624
Expenses	263,220	482,904	516,786
Net Income	\$212,774	\$138,045	\$19,838

- Water Works had performed over projections since opening, however, in 2026 the MPRB will be moving to a new vendor for concessions at this location.

Enterprise Fund Operating Income History

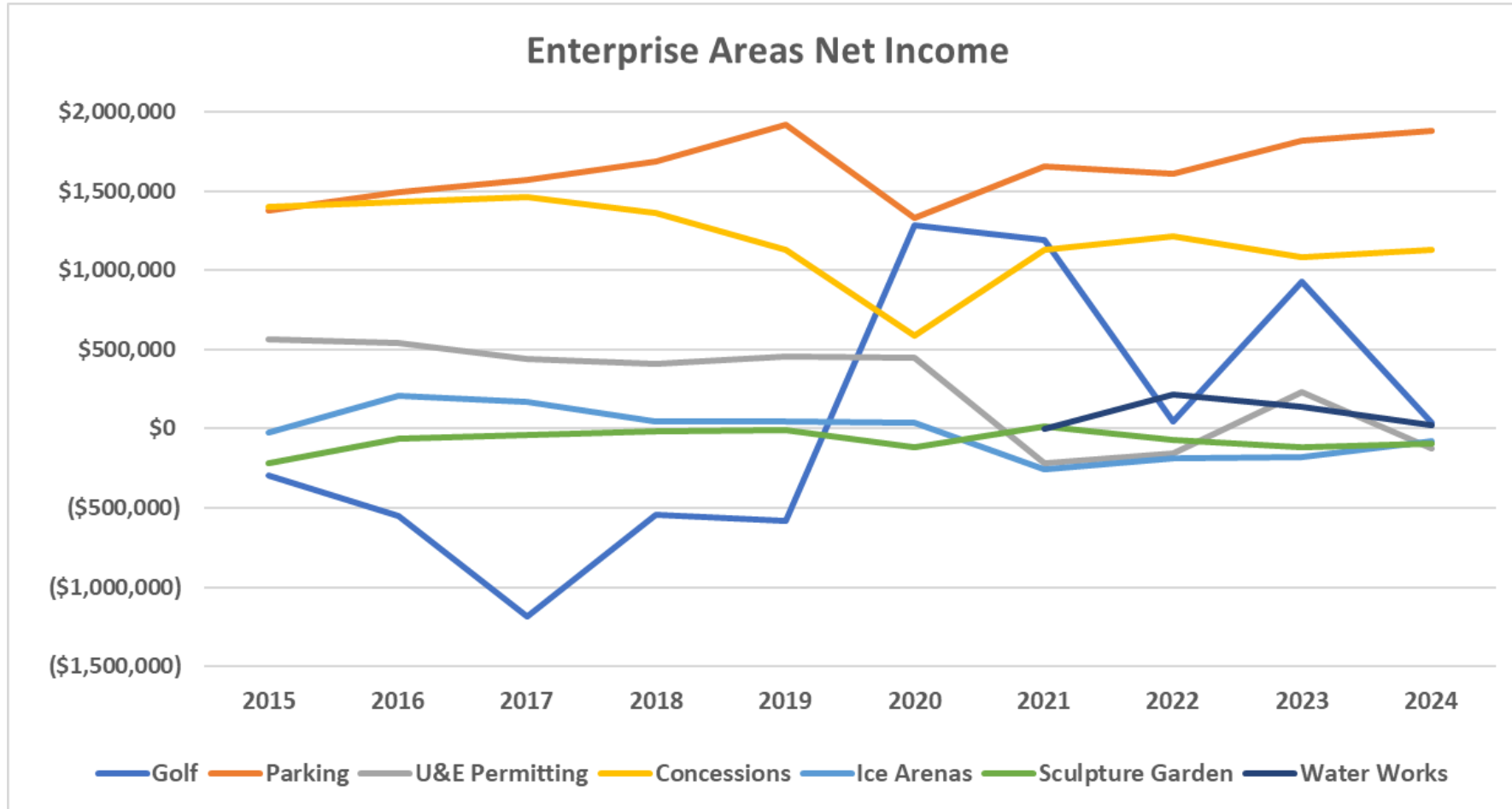
www.minneapolisparcs.org/budget



	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Total Operating Income										
Revenues	\$10,352,516	\$10,769,899	\$10,504,578	\$12,275,656	\$12,225,885	\$11,310,161	\$13,592,711	\$14,846,098	\$16,148,558	\$17,107,466
Expenses	8,051,681	8,494,692	8,247,457	9,285,456	9,295,048	8,699,531	9,942,288	11,785,239	12,510,500	14,367,670
Operating Income	\$2,300,835	\$2,275,207	\$2,257,121	\$2,990,200	\$2,930,837	\$2,610,630	\$3,650,423	\$3,060,859	\$3,638,058	\$2,739,796
Non-Operating Revenues										
Total	\$0	\$0	\$567,122	\$0	\$637,902	\$524,125	\$175,000	\$3,281,404	\$302,995	\$275,000
Non-Operating Expenses										
Total	\$1,352,437	\$1,694,175	\$3,463,758	\$1,539,509	\$2,234,075	\$1,831,646	\$3,004,119	\$6,104,135	\$6,444,141	\$2,337,898
Net Income	\$948,398	\$581,032	(\$639,515)	\$1,450,691	\$1,334,664	\$1,303,109	\$821,304	\$238,128	(\$2,503,088)	\$676,898

Enterprise Fund Net Income by Area History

www.minneapolisparcs.org/budget



Enterprise Fund Debt Service History

www.minneapolisparcs.org/budget



MPRB Debt Service (paid by Enterprise Fund)

	Neiman Sports Complex	McKinstry Energy Efficiency	Northeast Ice Arena Mortgage	Parade Ice Improvements	Minnehaha Ref Improvements	Total Debt Service
2013	\$617,900	\$45,000	\$67,799			\$730,699
2014	\$623,350	\$43,750	\$67,799	\$303,979		\$1,038,878
2015	\$623,200	\$42,500	\$67,799	\$480,038		\$1,213,537
2016	Part of	\$46,250	\$67,799	\$476,239	\$140,050	\$730,338
2017	CIP	\$309,750	\$67,799	\$272,038	\$140,050	\$789,637
2018			\$67,799	\$522,038	\$140,050	\$729,887
2019			\$67,799	\$517,038	\$140,050	\$724,887
2020			\$67,799	\$509,555	\$140,050	\$717,404
2021			\$33,900	\$1,158,306	\$140,050	\$1,332,256
2022			\$0	\$1,147,538	\$140,050	\$1,287,588
2023			\$0	\$1,144,325	\$140,050	\$1,284,375
2024			\$0	\$1,138,450	\$140,050	\$1,278,500

Enterprise Fund - Stormwater

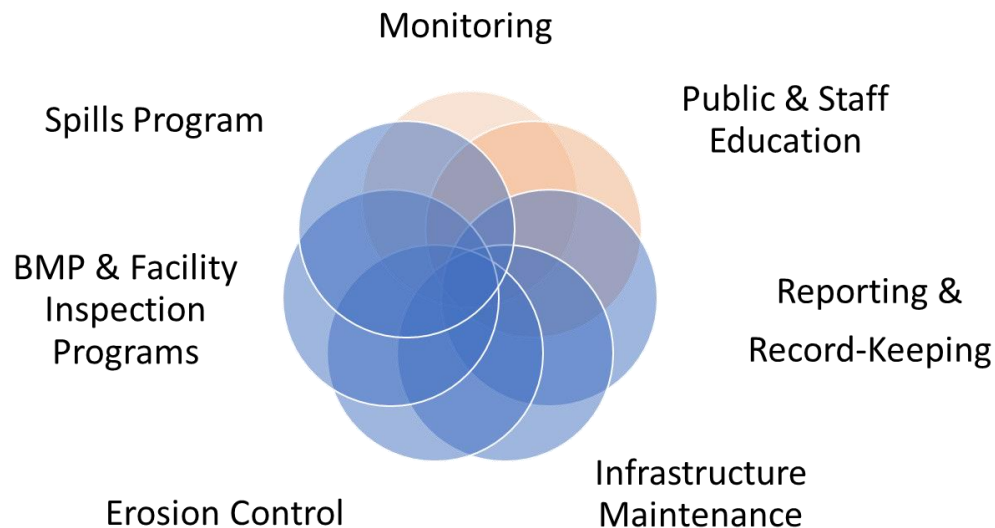
www.minneapolisparcs.org/budget





Stormwater Enterprise Fund

- Beginning in 2024, the City of Minneapolis implemented a stormwater charge through its monthly Stormwater Utility Fees on behalf of the MPRB
- This funding is used as the basis of the MPRB's Stormwater Enterprise Fund which will:
 - Sustain, protect and enhance the stormwater management system on park land for which the MPRB is responsible.
 - Cover the annual costs of water quality and stormwater monitoring of Minneapolis water bodies and water quality education to community members.
- This Stormwater Enterprise Fund will be accounted for separately from the business type activities Enterprise Fund.



Enterprise Fund – Stormwater by Major Categories

www.minneapolisparcs.org/budget



	2024	2025	2026	2027	2028	
	Adopted	Adopted	Recommended	Plan	Plan	Change
Charges For Service	1,324,000	1,356,278	1,356,278	2,400,866	2,596,162	0
Stormwater Fund Balance			362,839			
Total Revenue	1,324,000	1,356,278	1,719,117	2,400,866	2,596,162	0
Wages & Fringe	786,197	819,077	1,003,757	1,206,702	1,248,385	184,680
Operating	537,803	537,201	715,360	794,164	947,777	178,159
Total Operating Expenses	1,324,000	1,356,278	1,719,117	2,000,866	2,196,162	362,839
Improvements	0	0	0	400,000	400,000	0
Total Improvements	0	0	0	400,000	400,000	0
Net Income	0	0	0	0	0	0

Personnel Summary

www.minneapolisparcs.org/budget



Full-Time Employees – All Funds

www.minneapolisparcs.org/budget





Full-Time Employees – All Funds

www.minneapolisparcs.org/budget

Division	Management	Admin/Office	Front-line	Total	% of Total
Superintendent	-	6.00	5.00	11.00	6.2%
Deputy Superintendent	-	12.00	9.00	21.00	11.9%
Environmental Stewardship	8.00	7.00	68.00	83.00	46.9%
Planning	-	8.00	-	8.00	4.5%
Recreation	4.00	1.00	49.00	54.00	30.5%
Total	12.00	34.00	131.00	177.00	
% of Total	6.8%	19.2%	74.0%		

Equitable Decision-Making for Budget Allocations

www.minneapolisparcs.org/budget





Equity Based Criteria For Allocation of Capital Funds

www.minneapolisparcs.org/budget

- Criteria Based System for Capital and Rehabilitation Neighborhood Park Project Scheduling Ordinance development and adoption (July, 2016)
- Criteria Based System for Regional Park Capital and Rehabilitation Allocations Ordinance development and adoption (August, 2017)
- MPRB uses a system of equity metrics to choose which projects enter the CIP. This system:
 - is data-driven, empirical, and required by Ordinance
 - is updated every year
 - includes metrics for both park assets and community characteristics
 - undergoes a systematic annual review designed to identify unintended consequences



Equity Based Criteria For Allocation of Recreation Funds

www.minneapolisparcs.org/budget

- Criteria Based System for Recreation Center Funding Allocations development and implementation (Developed 2017, used 2018)

Baseline Funding

A basic level of funding that each Recreation Center needs to operate

Additional Recreation Center Funding Allocations

Community Characteristics:

- Determines 50% of Remaining Available Funds

Site Specific Characteristics:

- Determines 50% of Remaining Available Funds

Equity Considerations for Budget Adjustments

www.minneapolisparcs.org/budget



Minneapolis Parks and Recreation Board 2026 Budget Development Budget Request Form							
Department:							
Date:							
Position / Description	Strategic Direction/ Performance Goal/Strategy/ Budget Action	Fund	Dept	FTE	Account	Amount	
1							
2							
3							
4							
5							
6							
Budget Request Explanation:							
						Total Budget Request	\$0

Minneapolis Parks and Recreation Board 2026 Budget Development Budget Request Equity Assessment	
Department:	
Date:	
Who in the community or within the organization will benefit or be burdened by this proposal?	
What do you anticipate to be the impacts of this proposal (good or bad)?	
How & when will you address impacts (including unintended consequences) on equity?	
How & when will you identify, engage, and communicate with stakeholders if this impact or request is adopted?	
How & when will you ensure accountability, communicate, and evaluate results?	

Equity Considerations for Budget Adjustments

www.minneapolisparcs.org/budget



Division	Department	Strategic Direction, Perf. Goals, or Priority Strategy	Description	Attachment	FTE	Part-time Hours	Job Title	Balance
			GENERAL FUND OPERATING EXPENDITURES - CURRENT SERVICE LEVEL					111,708,518
Deputy Supt Office	Visitor Services		Decrease frequency of outdoor movies from 4 or 5 to 2 per week in neighborhood (general fund) park sites, alternating across services areas for maximum geographical distribution.	E9		(1,019)	Special Service Attendant	(36,000)
Deputy Supt Office	Visitor Services		Implement a bathroom supervision program to address maintenance, ADA, and safety at MPRB regional park bathrooms in areas not adjacent to concessions operations.	E14		1,102	Ambassador	20,000
Environmental Stewardship	Asset Management		Restore 2025 cut to ice rink operations, eliminate further closures, and open ice rinks on land rather than water bodies at Powderhorn and Webber Parks.	E10				67,782
Environmental Stewardship	Asset Management	D, Goal 3, Strategy 13	Premier and Semi-Premier Field rental fees increased to provide seasonal maintenance to move fencing at Bossen for fastpitch. The fence will have to be moved during the season until fields are identified and completed (2-3 years).	E2		1,040	Seasonal Maintenance	25,000



Athletic Programs & Aquatics Budget Action

Action	Priority Comprehensive Strategy	Strategic Direction & Performance Goal	Racial Equity Action Plan
Expand sponsorships, grants, agreements, and alternate funding sources to include additional opportunities, if the current agreements are beneficial to MPRB.	9.6	Strategic Direction D	E
Tasks			Target Date
Identify what has worked, and what we can expand into - sponsors on jerseys, hole sponsors, ice sponsors, private organization agreements, rental opportunities, naming rights, food and alcohol sales expansion, etc...			2/1/2026
If identified, bring to executive team and/or Board additional opportunities with metrics from current or past agreements.			4/15/2026
Issue RFPs and engage partners with additional sponsorship and partnership opportunities			6/1/2026
Enter into additional agreements, if applicable			9/1/2026



Break



Budget Issues

www.minneapolisparcs.org/budget





Budget Issues

www.minneapolisparcs.org/budget

Property Tax

- Property tax collection rate
- Property value changes and impacts on homeowners
- Revenue Diversification

Staff care, hiring and retention

- Staffing shortages in specific categories
- Statewide Paid Family and Medical Leave Insurance Program
- FMLA/ADA requests
- Workers' compensation

Staffing levels

- Review of organization-wide staffing levels and capacity
- Provisional staff/certified part-time staff
- Data Requests
- Labor relations
- Organization-wide training
- Inclusion services



Capital investment

- NPP20 rehabilitation categories
- New or unsolved infrastructure needs for neighborhood and regional parks
 - Phelps Recreation Center
 - Webber NSP
 - RiverFirst
 - Reinvesting in operation facilities
- Enterprise Fund capital investment
 - Northeast Ice Arena
- Legacy infrastructure
 - Historic and iconic homes
 - Other legacy infrastructure
- Security and alarm upgrades
- Building security system expansion
- Building control system modernization



Enterprise Fund stabilization

- Development of an enterprise operating models
 - Minneapolis Sculpture Garden
 - Waterworks
- Use and Event Permitting

Other issues

- Inflationary Costs
- Regional system funding
- City initiated replacement of COMET (Peoplesoft) human resources, payroll and finance systems and processes
- City General Fund Overhead Charge
- Wood processing and site replacement
- Public restrooms and portable bathrooms
- Diversifying park landscapes
- Water quality projects (Chain of Lakes and Lake Nokomis)
- Stormwater utility fee credit change
- Expiring outside funding



Strategic Directions and Performance Measures

www.minneapolisparcs.org/budget

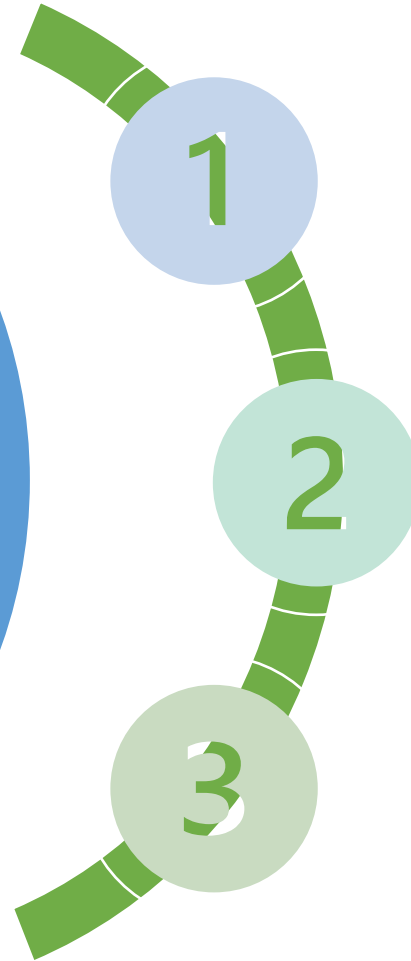
- **Setting Strategic Directions/Performance Goals 2027-2030**
 - February 10 Visioning Session (**COW**)
 - February 11-March 23 Develop Strategic Direction Theme Options (Staff)
 - March 24 Study Session (**COW**)
 - Strategic Direction Development
 - Performance Goal and Priority Comprehensive Plan Strategies Discussion
 - March 25 – April 21 Revise Strategic Directions/Draft Performance Goals (Staff)
 - April 22 Study Session (**COW**)
 - Review Draft Strategic Directions
 - Draft Performance Goals
 - Identify Priority Comprehensive Plan Strategies
 - April 23-May 12 Revise Performance Goals (Staff)
 - May 13 Study Session (**COW**)
 - Review Draft Performance Goals
 - Review Recommended Priority Comprehensive Plan Strategies
 - May 20 Admin/Finance Committee
 - June 3 Full Board
- **Align Organization with Strategic Directions and Performance Goals**
 - 2023 Budget
 - Organization-wide Priorities (plans, policies, goals, initiatives, partnerships)
 - Superintendent Performance Review

2026 Board Visioning Process Objectives



- Set Strategic Directions that will prioritize Comp Plan Strategies for 2027-2030
- Set Performance Goals for the Strategic Directions by which the Superintendent is evaluated
- Ensure Strategic Directions and Performance Goals align with implementing the Parks for All, the MPRB Comprehensive Plan 2021-2036

Role of Strategic Directions



Comp Plan
Strategies
2.2,4.1,6.2

Comp Plan
Strategies
2.9,3.3,8.1

Comp Plan
Strategy 9.2

Parks for All,
the MPRB Comprehensive Plan
2021-2036 (full direction)

Strategic
Directions
2027-2030 (filter)

Prioritized
Comp Plan
Strategies



- **Hopes** represent the aspirations and dreams we aim to achieve
- **Hurdles** are the obstacles we face
- **Pathways** are the paths we take to overcome these challenges and reach our goals

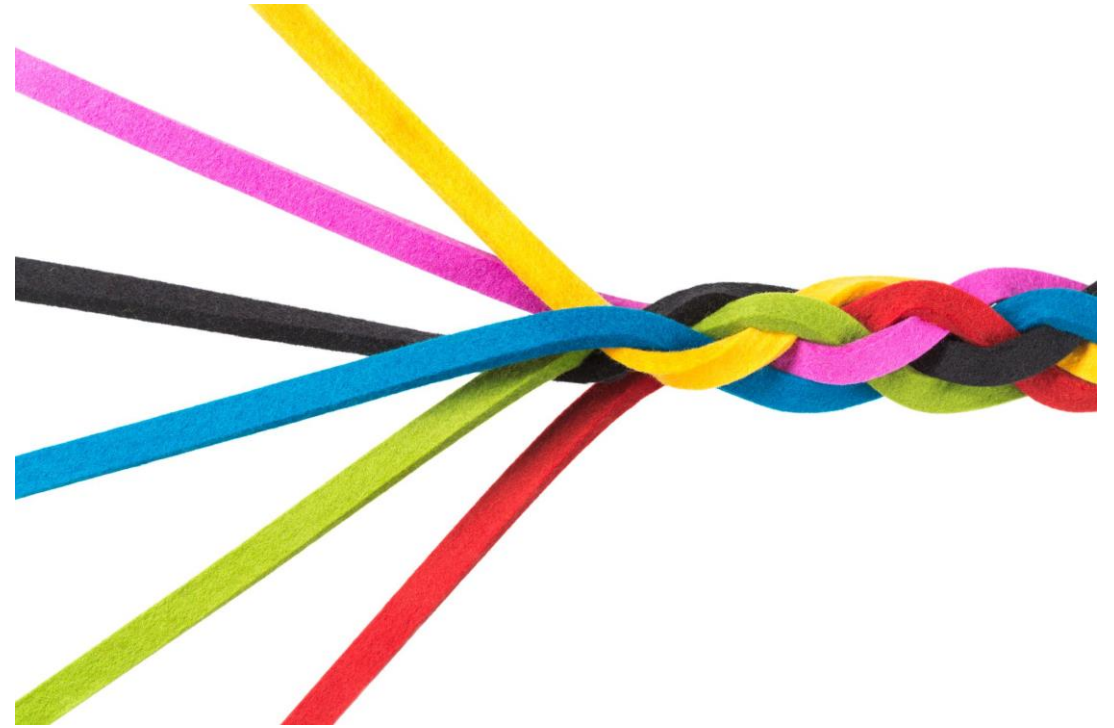
Part 1 – 15 minutes

- *Hopes*
Each Commissioner received 5-8 post-it notes (yellow), place one hope on each
- *Hurdles*
Each Commissioner received 5-8 post-it notes (blue), please one hurdle on each



Part 2 – 15 minutes

Grouping – commissioners review the post-it notes and work to group common themes for Hopes and Hurdles





Part 3 – 15 minutes

Pathways

Considering the Hopes and Hurdles, are there any pathways that emerge? – place on a post-it



Commissioner Budget Comments and Questions

