



Resolution 2023-54

RESOLUTION REQUESTING THE CITY OF MINNEAPOLIS TO INCREASE PARKWAY PAVING AND RELATED INFRASTRUCTURE INVESTMENT INCLUDING ADA IMPROVEMENTS AND SEALCOATING TO \$6.0 MILLION PER YEAR STARTING IN 2024, INCLUDING AN ESCALATION FACTOR FOR FUTURE YEARS CONSISTENT WITH THE CITY'S CAPITAL PROGRAM ANNUAL INCREASES, AND TO DEVELOP A PROGRAM AND FUNDING TO SUPPORT PARKWAY RECONSTRUCTION

Whereas, The Minneapolis Park & Recreation Board (MPRB) is the steward of the Minneapolis park system;

Whereas, Parkways are part of the Minneapolis park and recreation system, are governed by the Minneapolis Park and Recreation Board of Commissioners, and serve vehicle and bicycle users;

Whereas, MPRB and City of Minneapolis, in the late 1990s, engaged in service redesign discussions that resulted in the City of Minneapolis being responsible for parkway rehabilitation and maintenance;

Whereas, MPRB retained design control of the parkway system and can implement new design standards as warranted to meet the values and vision of the Board of Commissioners for the parkway system based on community engagement and approved master plans;

Whereas, The City of Minneapolis has invested in parkway rehabilitation, parkway lighting replacement and parkway maintenance consistently for over 20 years;

Whereas, Current annual rehabilitation investment of \$750,000 allows for approximately 0.35 to 0.6 miles of the 55-mile parkway system to be rehabilitated and has not been increased in 10 years;

Whereas, The current annual rehabilitation investment is insufficient to perpetuate parkway pavements, resulting in all parkways failing and becoming unsafe and undrivable in approximately 15 years;

Whereas, The current program allows for pavement rehabilitation but does not allow for activities such as sealcoating which perpetuates pavement service life or the replacement of ancillary features such as pedestrian curb ramps;

Whereas, A complete parkway pavement program should include rehabilitation and pavement perpetuation activities as well as addressing ancillary features of parkways;



Whereas, MPRB staff with input from City of Minneapolis Public Works staff have calculated an annual amount associated with a complete parkway pavement program;

Whereas, On occasion, parkway segments require a full reconstruction to address site specific conditions or planned realignments as demonstrated in approved plans;

Whereas, Funding to support full reconstruction of parkway segments is not a part of any current funding source;

Whereas, A 2022 statistically valid survey of the Minneapolis community demonstrates support for increased investment in parkways;

Whereas, The Capital Long-range Improvement Committee (CLIC) of the City of Minneapolis has consistently recommended a greater annual investment in the City's Parkway Paving Program (PV001); and

Whereas, This resolution is supported in Parks for All, the MPRB Comprehensive Plan 2021-2036, which sets the goal "09. Operate a financially sustainable enterprise;"

RESOLVED, That the Board of Commissioners requesting the City of Minneapolis to increase parkway paving and related infrastructure investment including ADA improvements and sealcoating to \$6.0 million per year starting in 2024, including an escalation factor for future years consistent with the City's capital program annual increases, and to develop a program and funding to support parkway reconstruction; and

RESOLVED, That the President and Secretary of the Board are authorized to take all necessary administrative actions to implement this resolution.



TO: Administration & Finance Committee

FROM: Al Bangoura, Superintendent

DATE: March 15, 2023

SUBJECT: RESOLUTION REQUESTING THE CITY OF MINNEAPOLIS TO INCREASE PARKWAY PAVING AND RELATED INFRASTRUCTURE INVESTMENT INCLUDING ADA IMPROVEMENTS AND SEALCOATING TO \$6.0 MILLION PER YEAR STARTING IN 2024, INCLUDING AN ESCALATION FACTOR FOR FUTURE YEARS CONSISTENT WITH THE CITY'S CAPITAL PROGRAM ANNUAL INCREASES, AND TO DEVELOP A PROGRAM AND FUNDING TO SUPPORT PARKWAY RECONSTRUCTION

BACKGROUND

This action considers requesting the City of Minneapolis (City) to increase its annual investment in the parkway system to \$6 million per year with an escalation factor. This increase would sustain the parkway system in good condition on an ongoing basis. The current annual investment is \$750,000 per year. At this rate, the full parkway system is anticipated to reach the end of its service life in approximately 15 years, rendering large segments of parkways unsafe and undrivable.

In the late 1990s the City and Minneapolis Park and Recreation Board (MPRB) engaged in a series of service redesign discussions. Through this work, the City took on the responsibility of parkway rehabilitation. As part of this work, the MPRB retained design control and can consider changes in future design of the system. Per the MPRB's community engagement policy, consideration of design changes would include engagement with community.

As complaints of parkway conditions have increased and the observed condition of the parkways have deteriorated, the Board of Commissioners has recognized this as a key aspect of the park system needing additional funding and resources. The parkway system is not eligible for state aid and gas tax and parkways are currently funded through the City's capital program in the Parkway Pavement Program (PV001).

Staff analyzed pavement condition data and determined that an annual investment of \$6.0 million per year, with an escalation factor, would sustain the parkway system in good condition. It is recommended that this funding be applied to repaving, sealcoating and related improvements like non-compliant pedestrian ramp replacement. This would not include reconstruction of sections that failed parkway segments, parkways subject to certain conditions causing premature deterioration, or parkway redesigns guided by approved master plans. A



separate program and funding sources would be required to address this level of parkway reconstruction.

RECOMMENDATION

Staff recommends that the Board of Commissioners request the City of Minneapolis to increase parkway paving and related infrastructure investment including ADA improvements and sealcoating to \$6.0 million per year starting in 2024, including an escalation factor for future years consistent with the City's capital program annual increases, and to develop a program and funding to support parkway reconstruction.

This action is supported by the following goals and strategies in Parks for All, the MPRB Comprehensive Plan 2021-2036.

Goal:

09. Operate a financially sustainable enterprise

Strategy:

11. Sustain and advocate for increases in core park funding sources in city, regional and state funding for park, parkway and trail infrastructure

Attachments: none

Jbr 3.15.2023.